



# **EPR Design and Guidelines**

**- Case of Japan for Packaging, Home Appliances and Batteries -**

**President, Japan Environmental Sanitation Center**

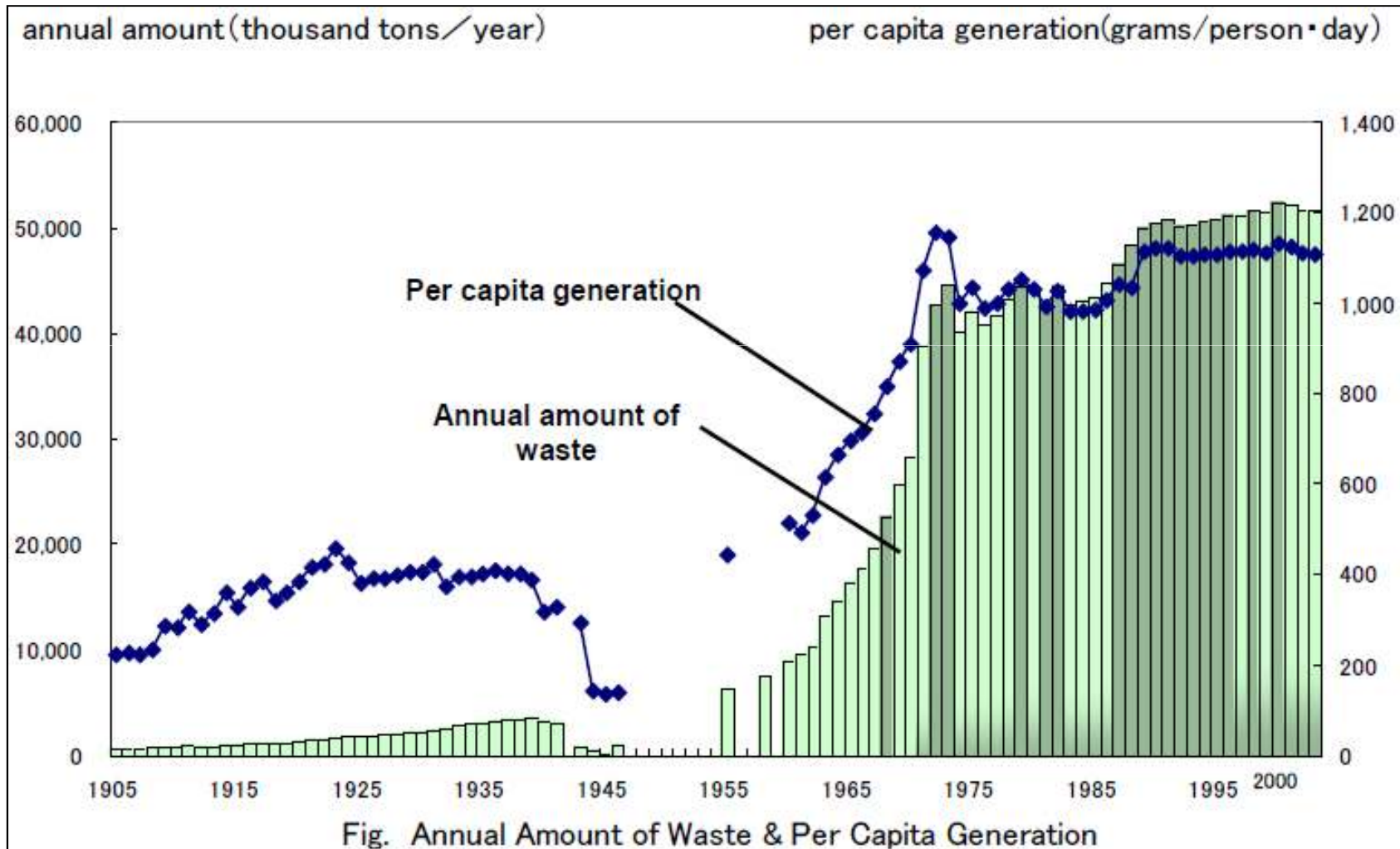
**HIDEKI MINAMIKAWA**

**(Former Vice-Minister, MOEJ)**



# Introduction

## ■ Changes in Municipal Solid Waste Generation in Japan



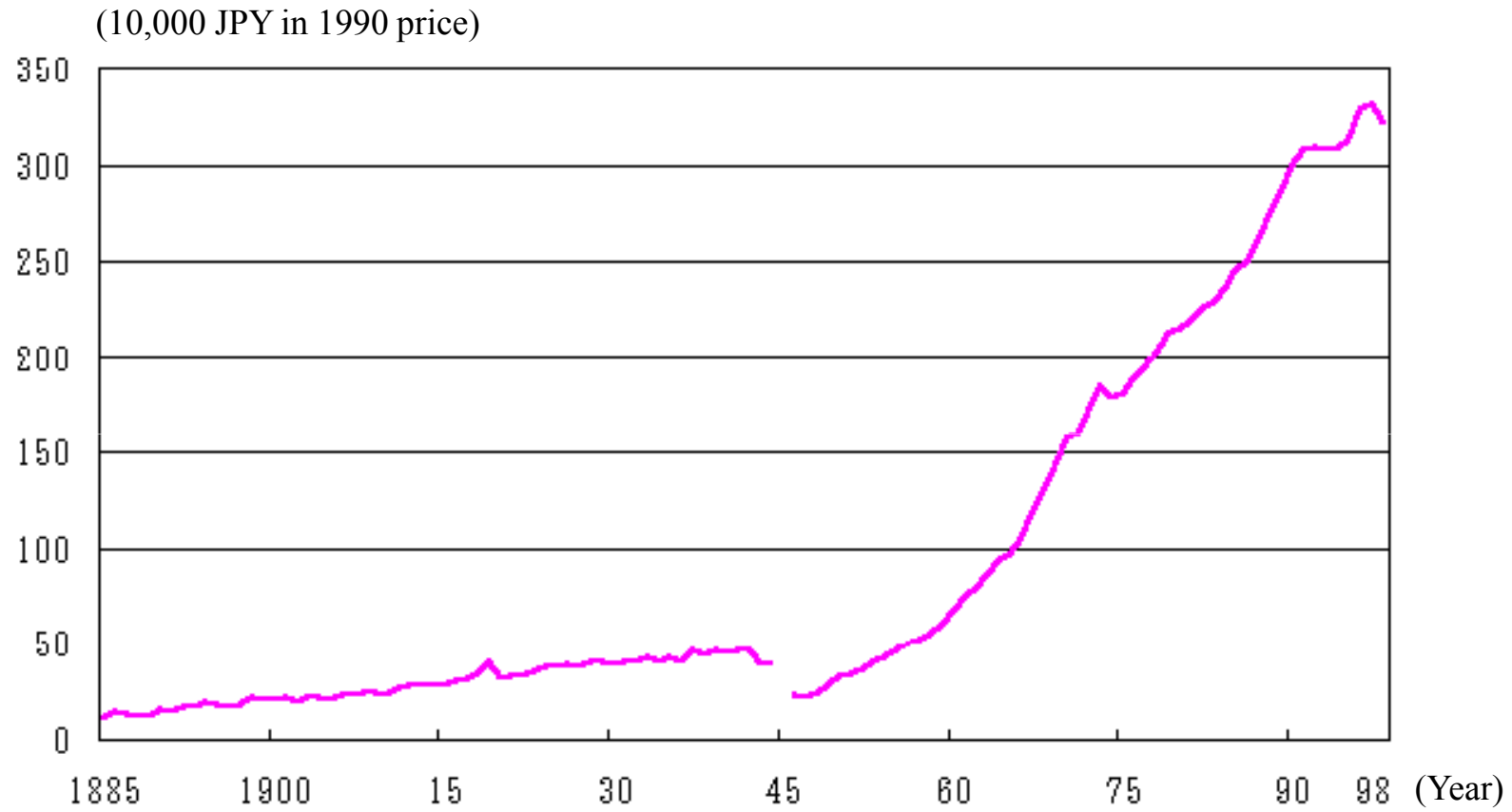
# Introduction

- Rapid increase in municipal solid waste (MSW) witnessed for 1955 – 1970, in terms of annual amount of generation and per-capita generation
- This is closely related to the initial economic growth
- Change in life-style and population increase, caused by the economic growth, also had great effects on the volume and composition of MSW
- Similar changes are taking place in Industrial Waste



- ❑ Clarify problems caused by changes regarding waste and how Japan addressed to those problems
- ❑ Examine what we need to do in order to make appropriate waste management, based on such experiences

# Changes in Real National Income per Capita



# Tokyo Garbage War

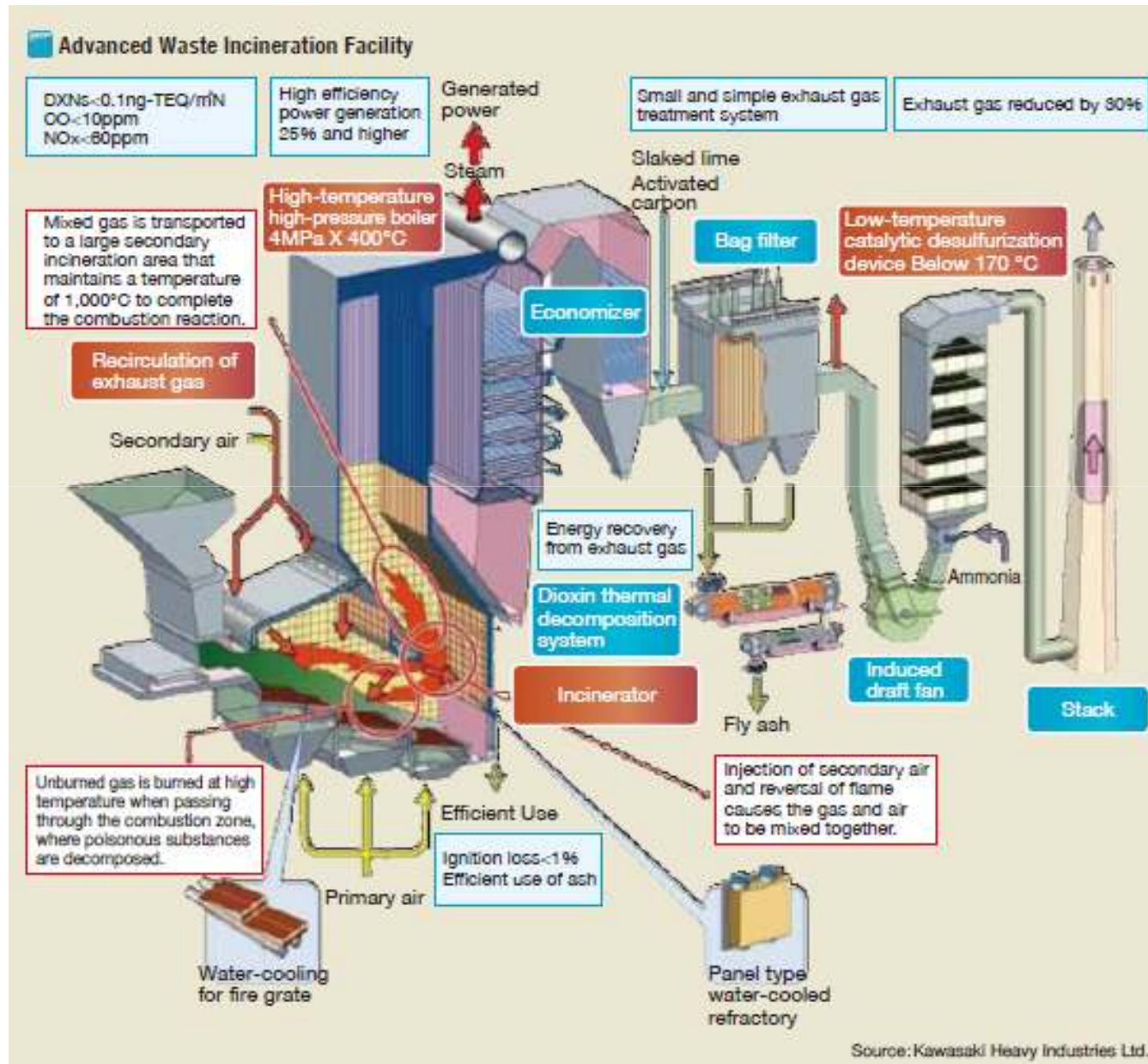


Landfill

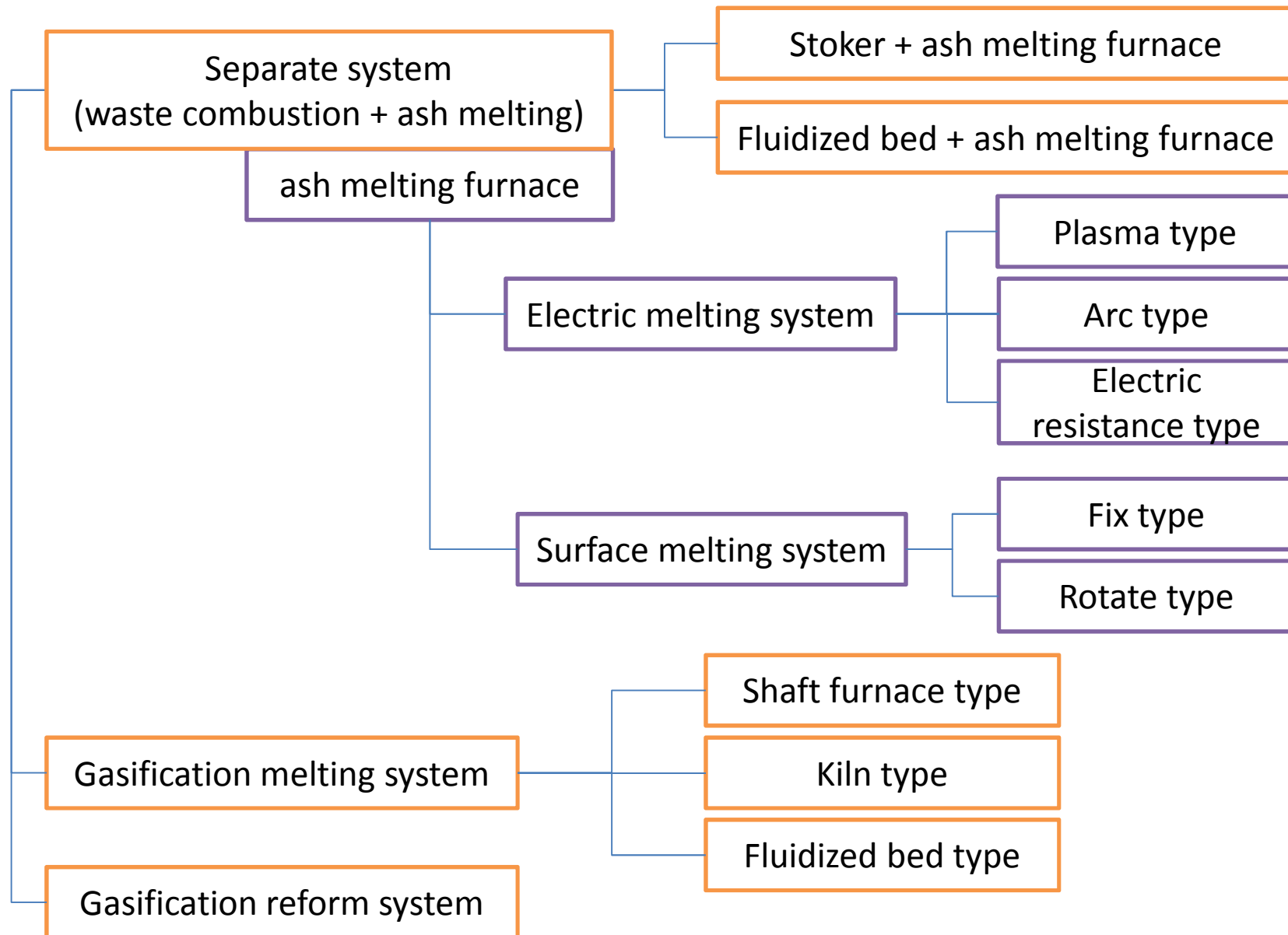


Koto Ward residents block a garbage truck  
(1971)

# Municipal Waste Incineration Technology



# Classification of “waste-to-energy” incineration technology





## Waste incineration facilities in residential and commercial areas

Shibuya Incineration Plant  
Constructed in 2001



- located near Shibuya Station
- a high technology with a capacity of 200t/day
- strict gas emission regulations for NO<sub>x</sub>, SO<sub>x</sub>, smoke, dioxin and other gases
- A steam turbine generator that generates a maximum of 4,200kW.
- Excess electricity being sold to Tokyo Electric Power Company.



Shinagawa Incineration Plant

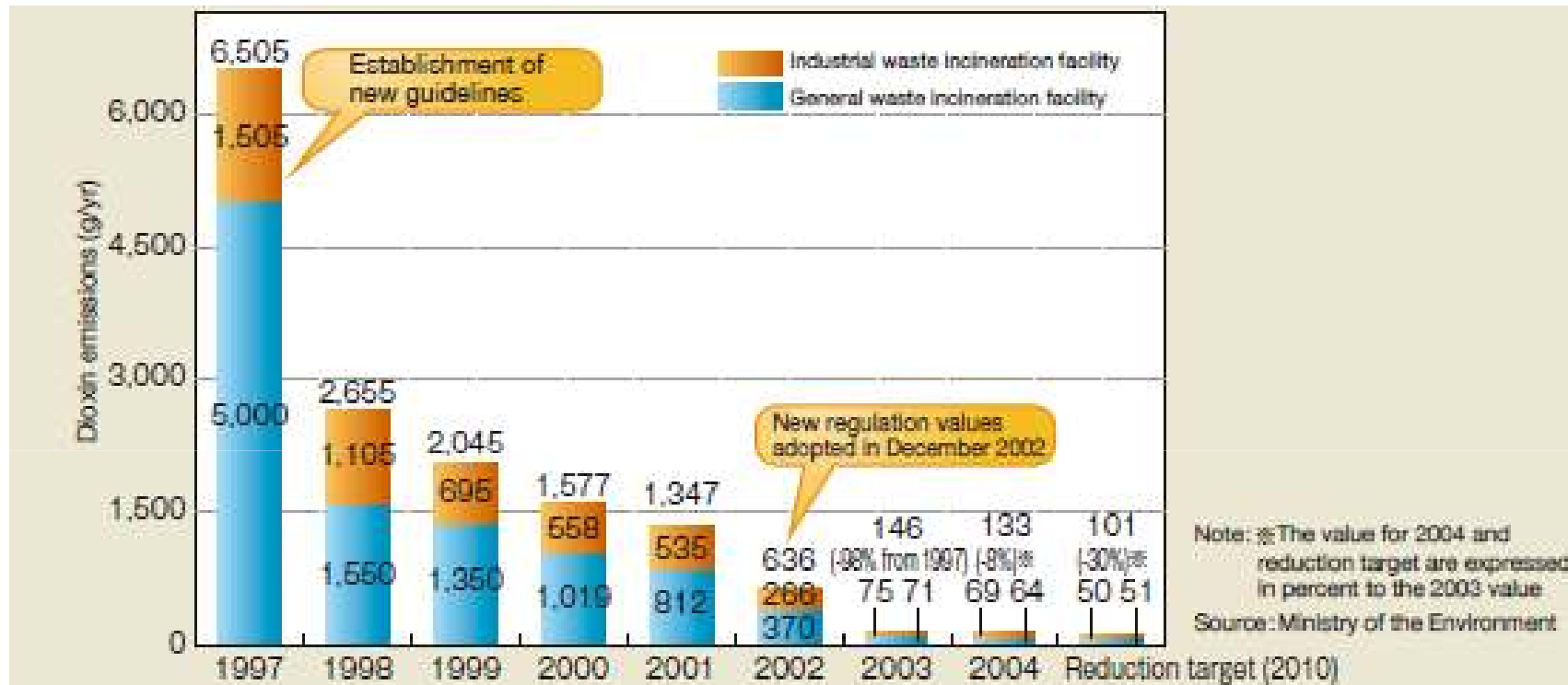


- Operation under automatic control

Source: Clean Association of TOKYO 23



# Solution to poisonous gas and dioxin emissions



Reduced dioxin emissions by 98% compared to 1997 from incineration plants in Japan

## Japanese Incineration Technology Transferred to the Asian Region



The largest scale plant with the capacity to handle 4320t/day was built in Singapore by Mitsubishi Heavy Industries Environmental & Chemical Engineering Co., Ltd.



In Taipei delivered by Hitachi Zosen Corporation



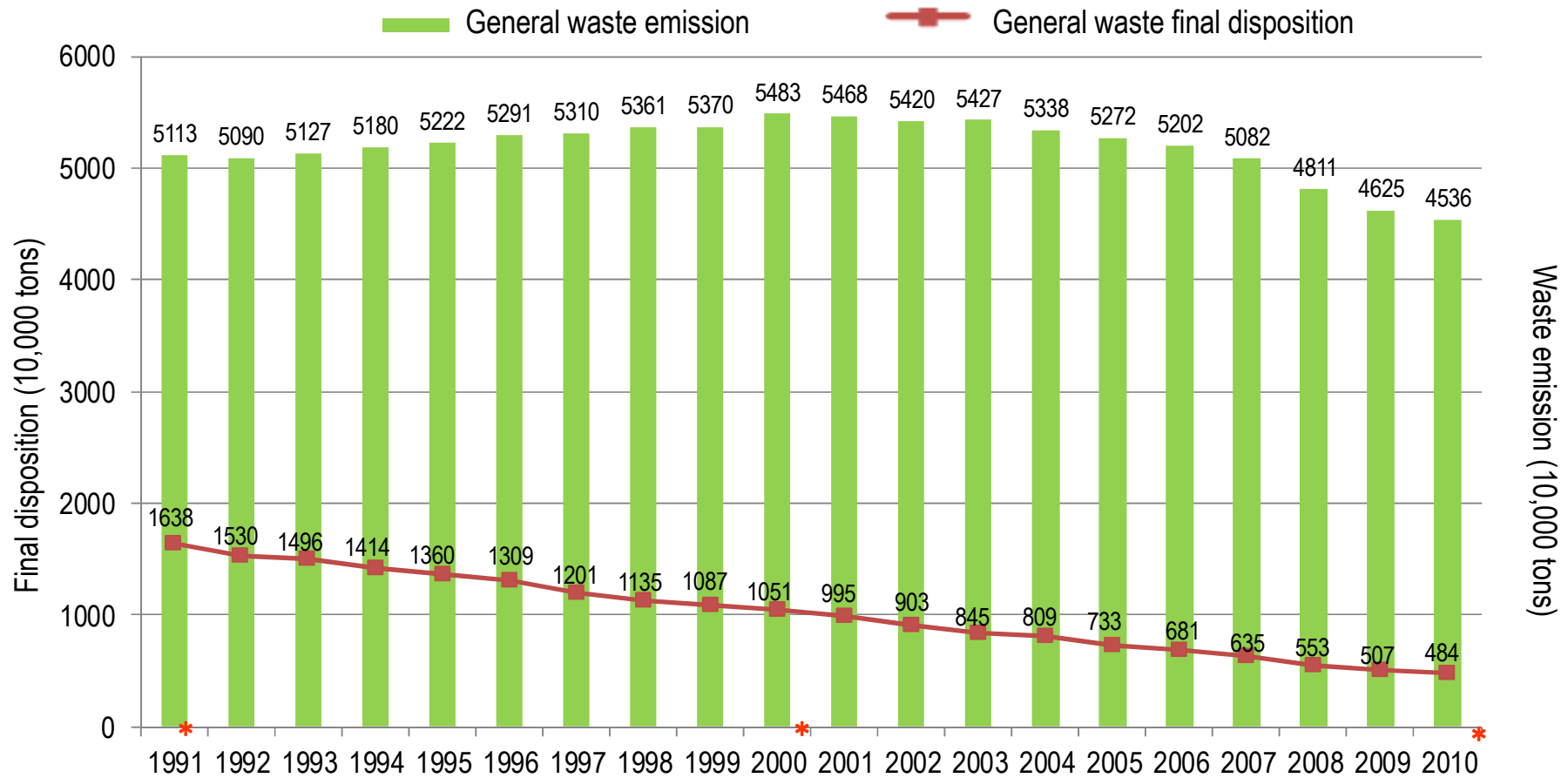
An industrial waste incinerator by JFE Engineering Corporation has been operating in Thailand since 2006. Its treatment capacity is 100t/day.



An electric generating facility with the capacity of 30,000 KW and steam condition of 4MPa and 400°C has been delivered to the incineration plant in Beijing, with capacity to handle 1,600t/day, by Takuma Co., Ltd.

# Changes in general waste emission and in final disposition

The emission of general waste, after recording a peak of 54.8 million ton in 2000, continues to decrease. The amount of final disposition tends to decrease along with progress in recycling and reduction.

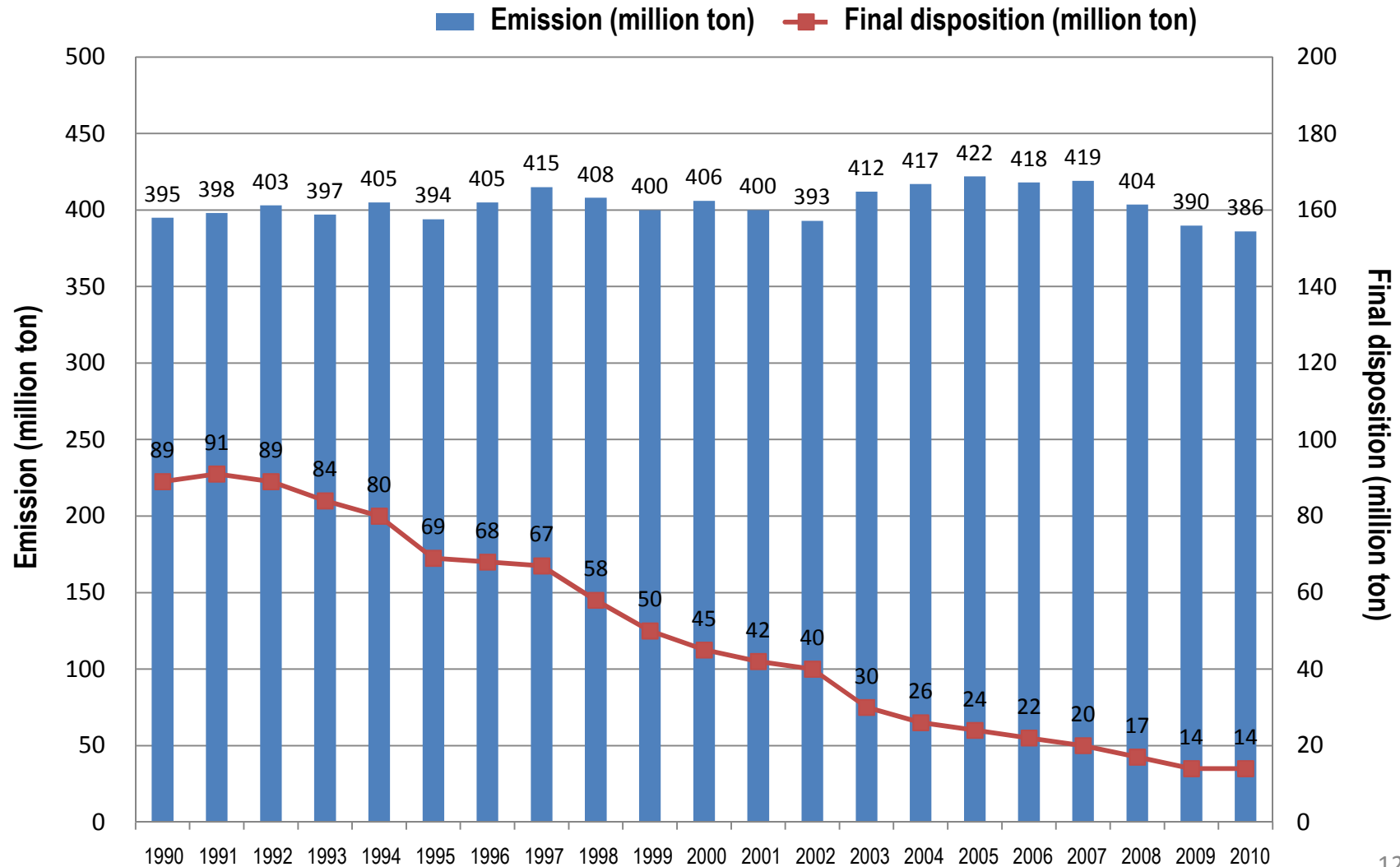


|   |        |       |             |
|---|--------|-------|-------------|
| * Waste emission per day per head (g/man-day) | - 1991 | 1,118 | (g/man-day) |
|   | - 2000 | 1,185 | (g/man-day) |
|   | - 2010 | 976   | (g/man-day) |



# Changes in industrial waste emission and in final disposition

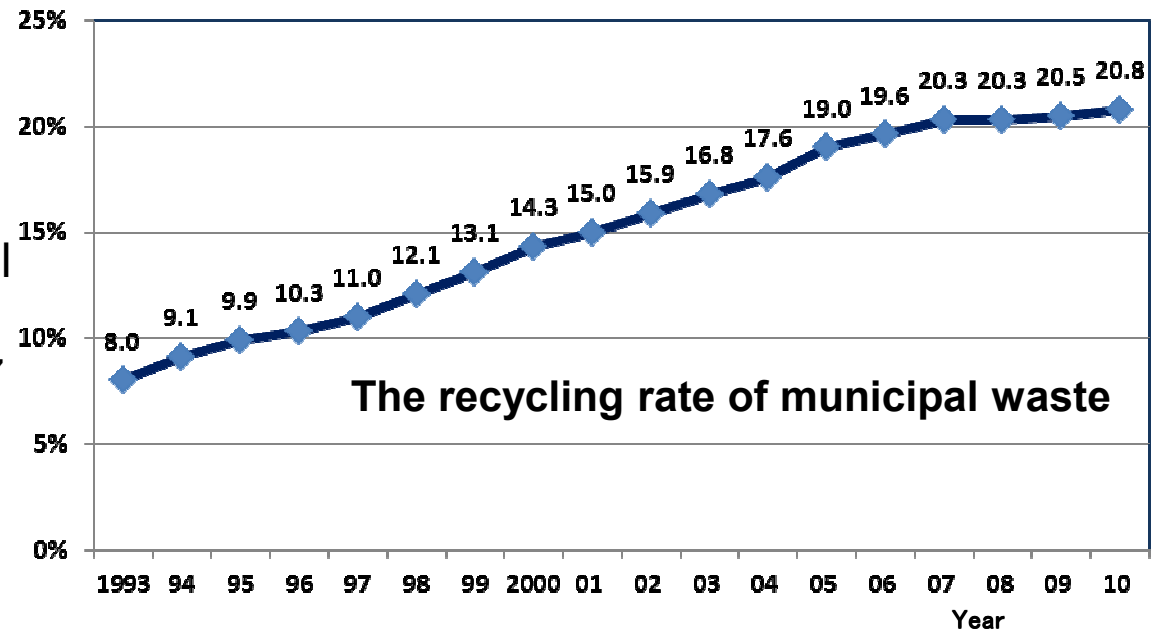
The total emission of industrial waste in 2010 is 390 million tons, and since 1990, has almost no changes in this level. The final disposition also tends to decrease with progress in recycling and reduction.



# Trend of the waste recycling rate

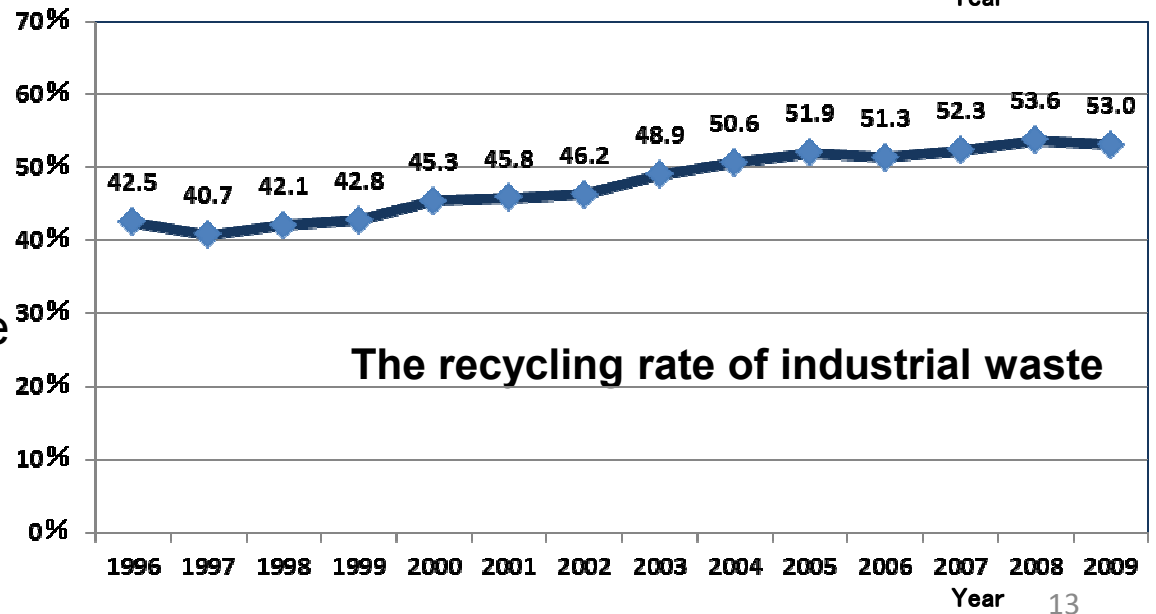
▶ The recycling rate of municipal waste is 20.8% (FY2010).

The recycling rate of municipal waste was rising steadily, and exceeded 20% in both FY2007 and FY2008.

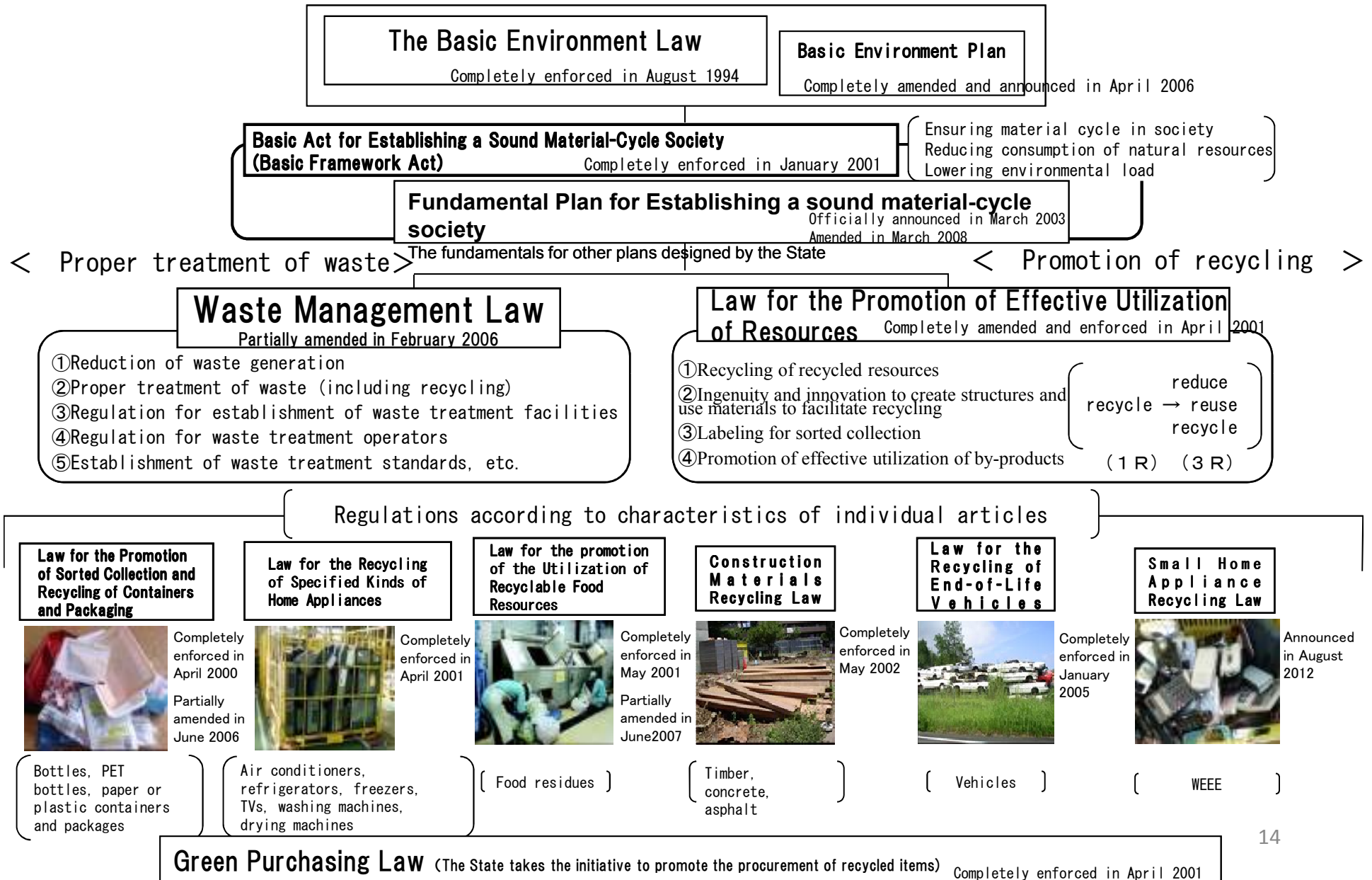


▶ The recycling rate of industrial waste is 53.0% (FY2009).

The recycling rate of industrial waste, which was rising gradually, exceeded 50% since FY2004.



# Legal systems for establishing a Sound Material-Cycle Society





## **Definition of a “sound material-cycle society”**

A society in which used products would be reused, recycled, or converted into heat as much as possible to prevent them from becoming waste, and those not put to such cyclical use would be disposed properly without fail, so as to reduce the consumption of natural resources and minimize the burden on the environment.

## **Creation of a sound material-cycle society**

The creation of a sound material-cycle society should undertaken with an aim to promote the realization of a society that can develop sustainably while at the same time pursuing sound economic development with minimum impact on the environment, with relevant actions taken voluntarily and proactively in accordance with the technological and economic potential of such actions.

## The Basic Act for Establishing a Sound Material-Cycle Society

### Point related EPR in the Basic Act for Establishing a Sound Material-Cycle Society

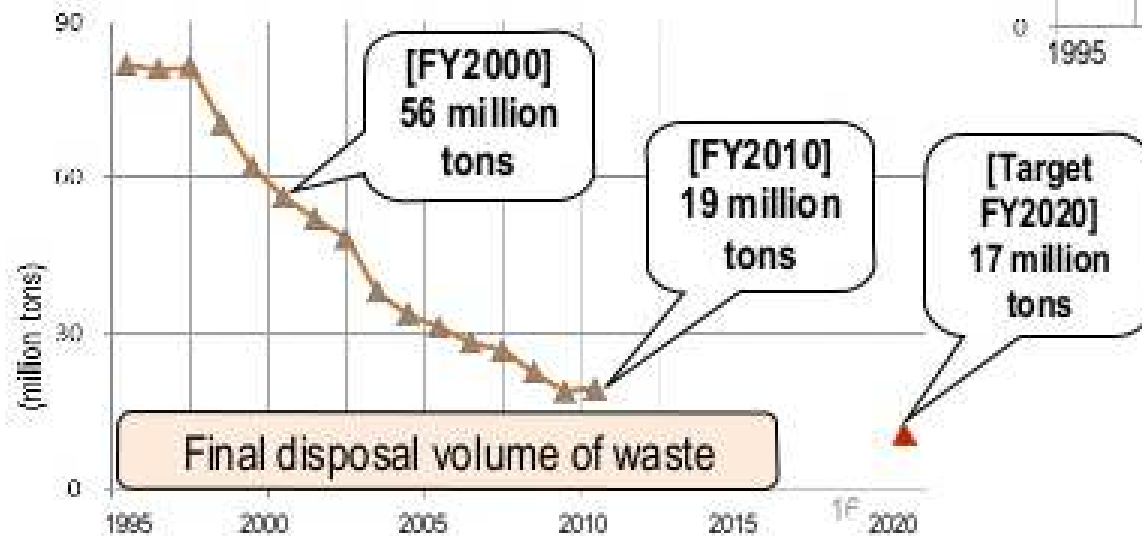
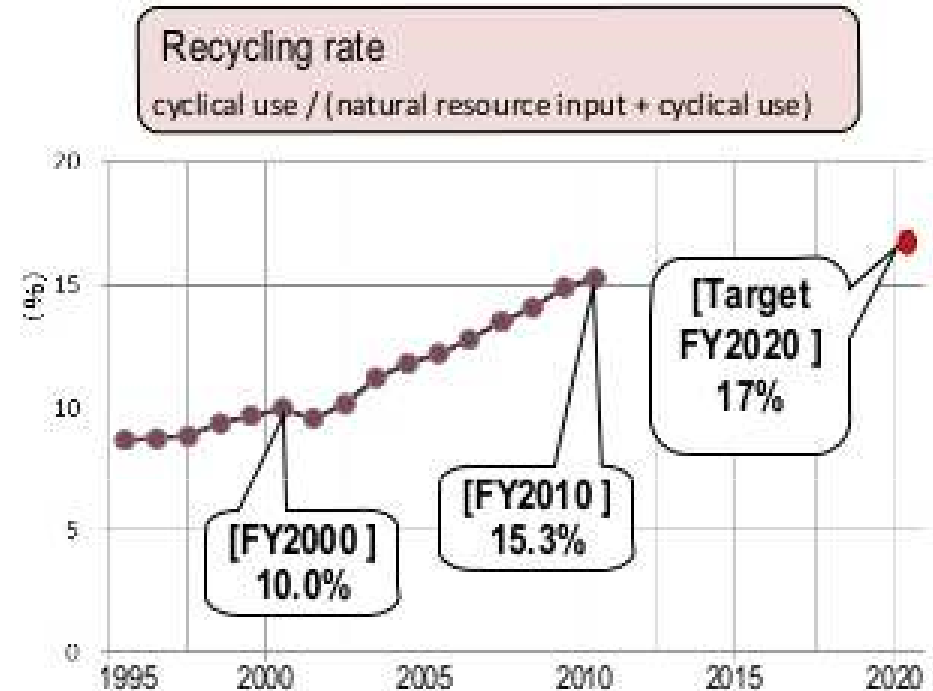
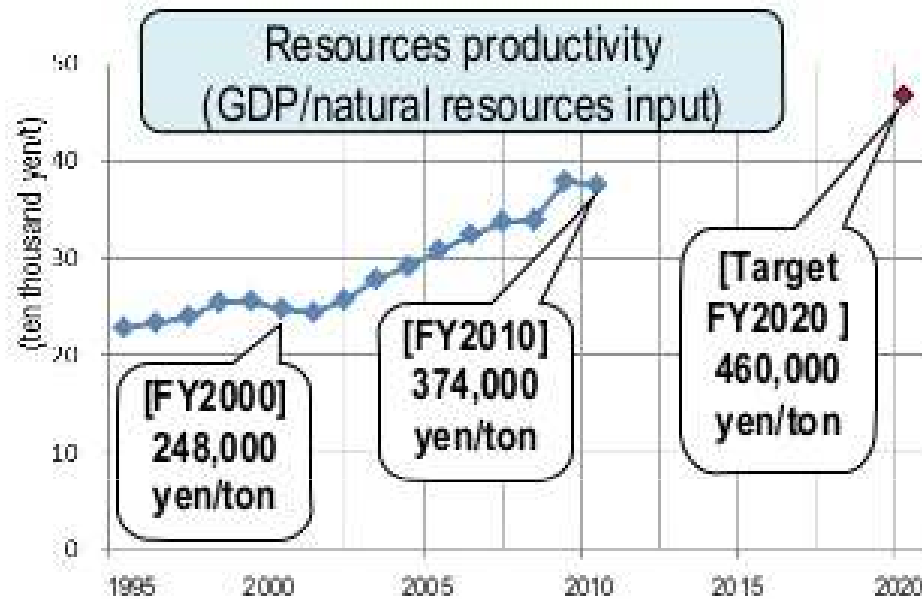
#### **Clarification of the roles of the national government, local public entities, companies and the citizens**

For building the sound material-cycle society, in order to work with the national government, local public entities, companies and the citizens altogether, their responsibilities are clarified, particularly

- (1) Clarify “the producer responsibility” of businesses and citizens
- (2) Establishment of general principle of “the extended producer responsibility” in which the producer takes certain responsibility of its products produced even after the products are disposed.

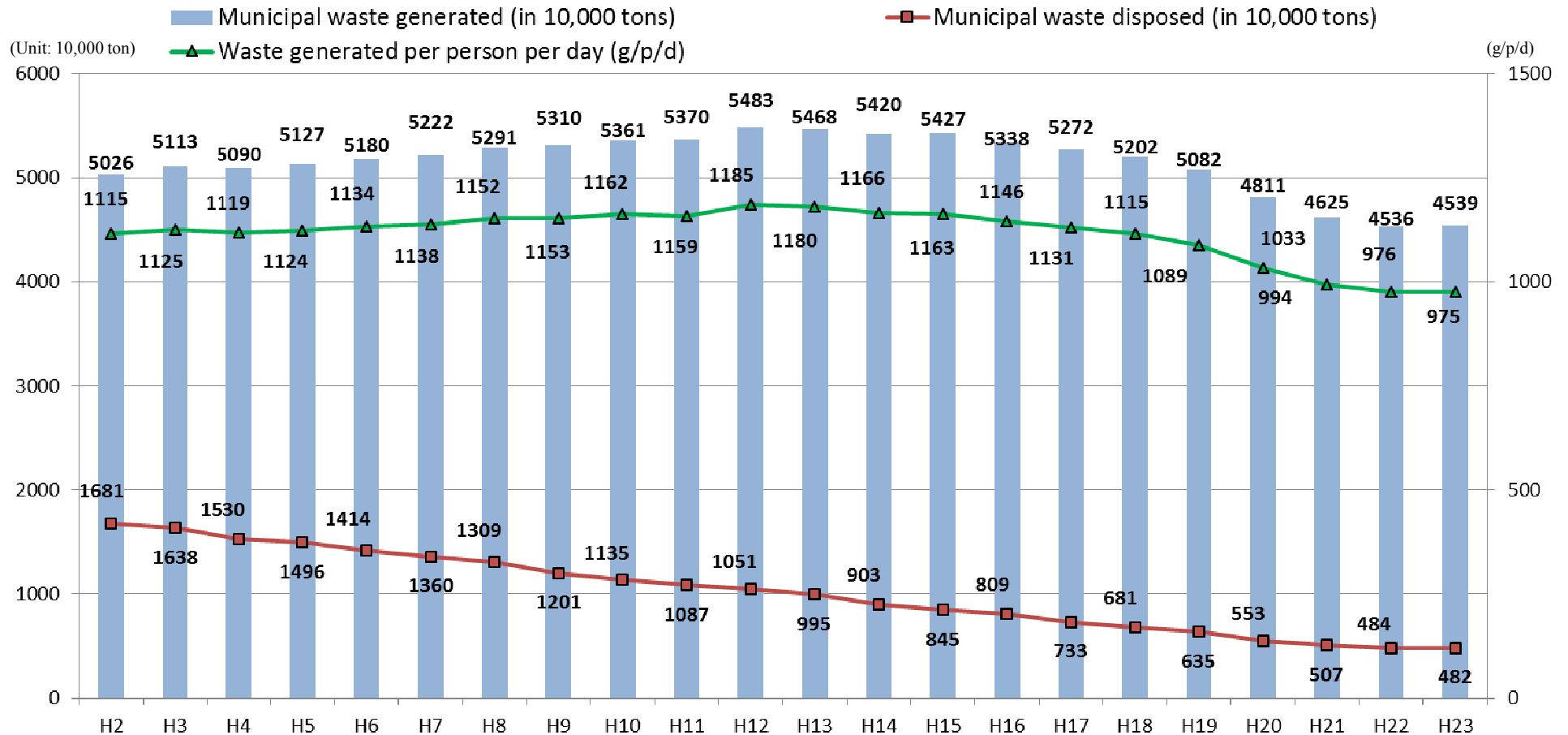
# Japan's progress towards establishing a SMC society

– changes in major indexes and goals targeted by the 3rd Fundamental Plan –



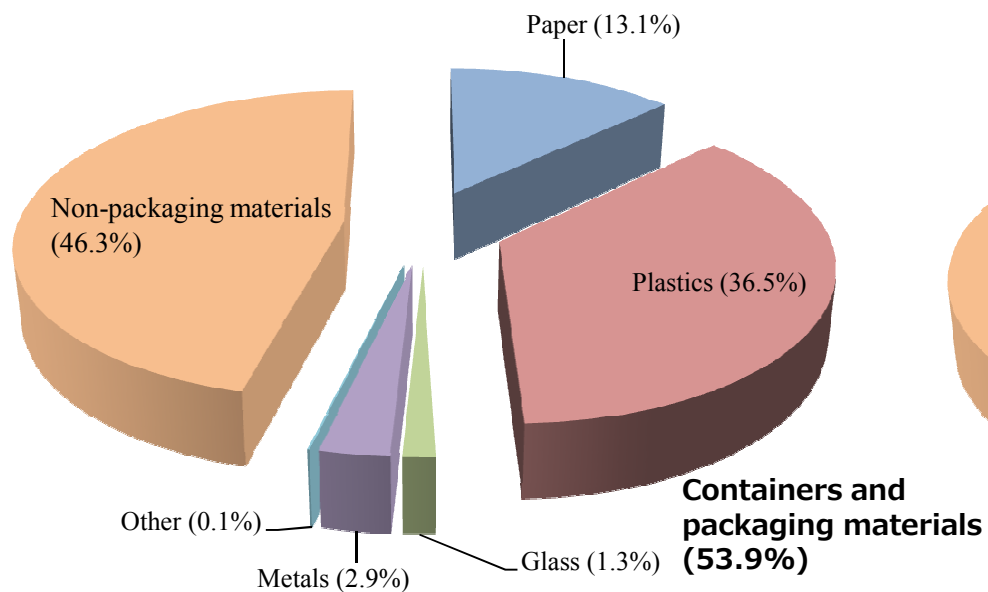


# Progress in recycling of containers and packaging materials

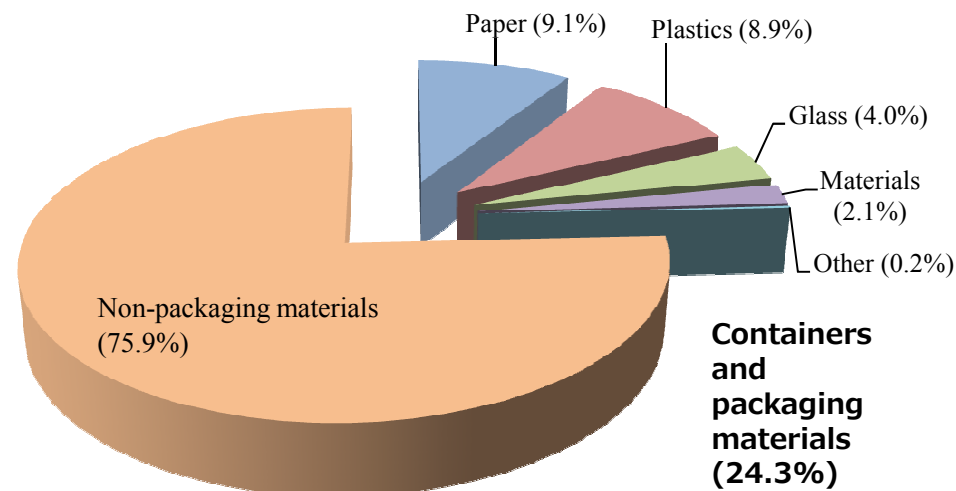


Source: Ministry of the Environment, "Nihon no Haikibutsu Shori [Waste Disposal in Japan]"

### (1) Waste composition by volume



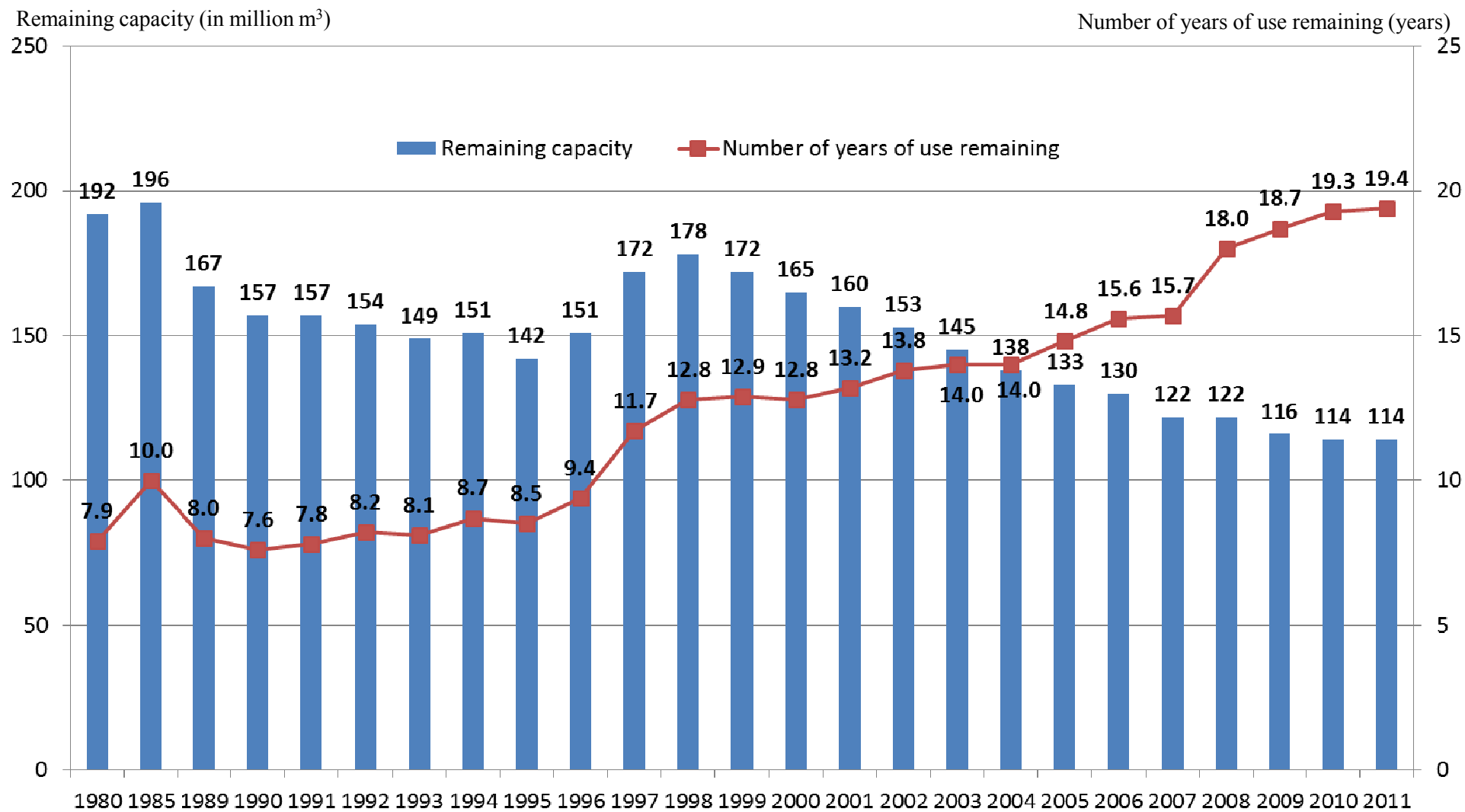
### (2) Waste composition by wet weight



\* Percentage figures are rounded and do not necessarily add up to 100%.

Source: Ministry of the Environment, “Yoki-Hoso-Haikibutsu no Shiyo-Haishutsu Jittai Chosa [Survey on the Use and Generation of Container and Packaging Waste]”

# Status of Disposal Sites for Municipal Waste



Source: Ministry of the Environment, “*Nihon no Haikibutsu Shori* [Waste Disposal in Japan]”

# Items subject to recycling requirements

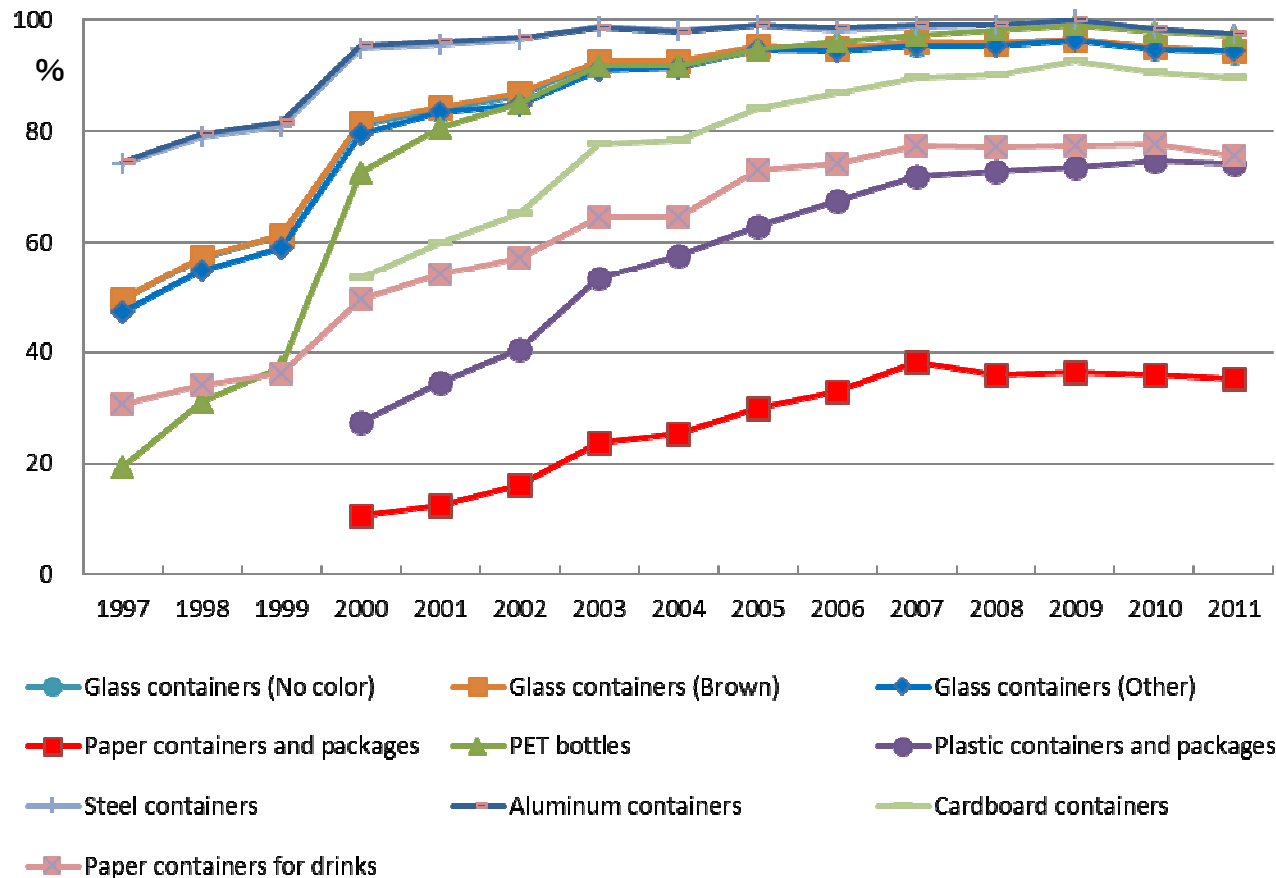
|                                 |            |
|---------------------------------|------------|
| Glass containers                | (No color) |
|                                 | (Brown)    |
|                                 | (Other)    |
| Paper containers and packages   |            |
| PET bottles                     |            |
| Plastic containers and packages |            |
| Steel containers                |            |
| Aluminum containers             |            |
| Cardboard containers            |            |
| Paper containers for drinks     |            |

Six items subject to recycling requirements



# Municipalities conducting sorted waste collection

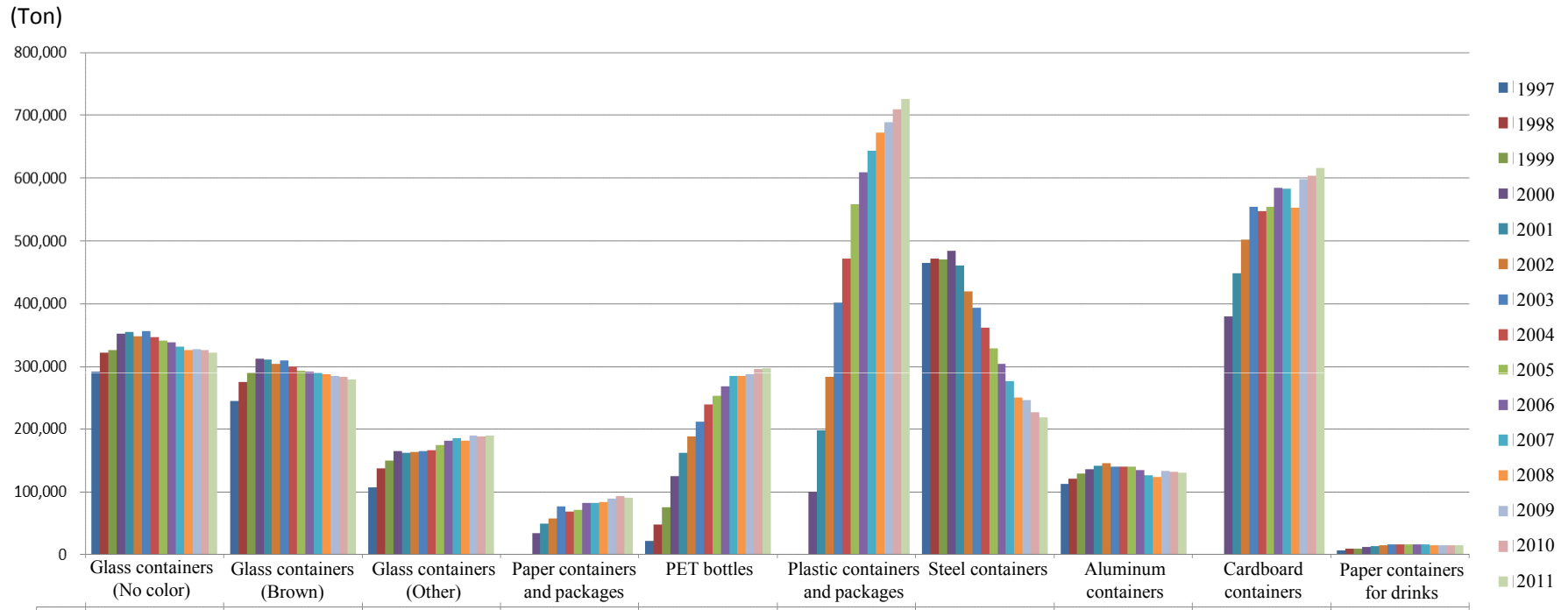
(% against the total number of municipalities)



| Item                            | Implementation rate in FY2011 (%) |
|---------------------------------|-----------------------------------|
| Glass containers (No color)     | 94.1                              |
| Glass containers (Brown)        | 94.3                              |
| Glass containers (Other)        | 94.5                              |
| Paper containers and packages   | 35.2                              |
| PET bottles                     | 97.2                              |
| Plastic containers and packages | 74.2                              |
| (Of which white trays)          | 29.1                              |
| Steel containers                | 97.5                              |
| Aluminum containers             | 97.5                              |
| Cardboard containers            | 89.6                              |
| Paper containers for drinks     | 75.4                              |



# Volume of recyclable materials collected through sorted collection by fiscal year



# Recycled products made from waste glass containers

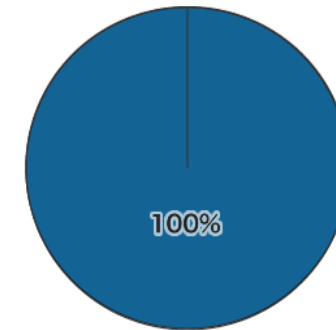
## Recycled products

Cullet, which refers to crushed glass readily usable as materials, accounts for 100% of materials for recycled glass products. Cullet making is a recycling technique that involves removing labels and other foreign materials from waste glass bottles, sorting the bottle by color, and turning them into finely crushed glass pieces called cullet.

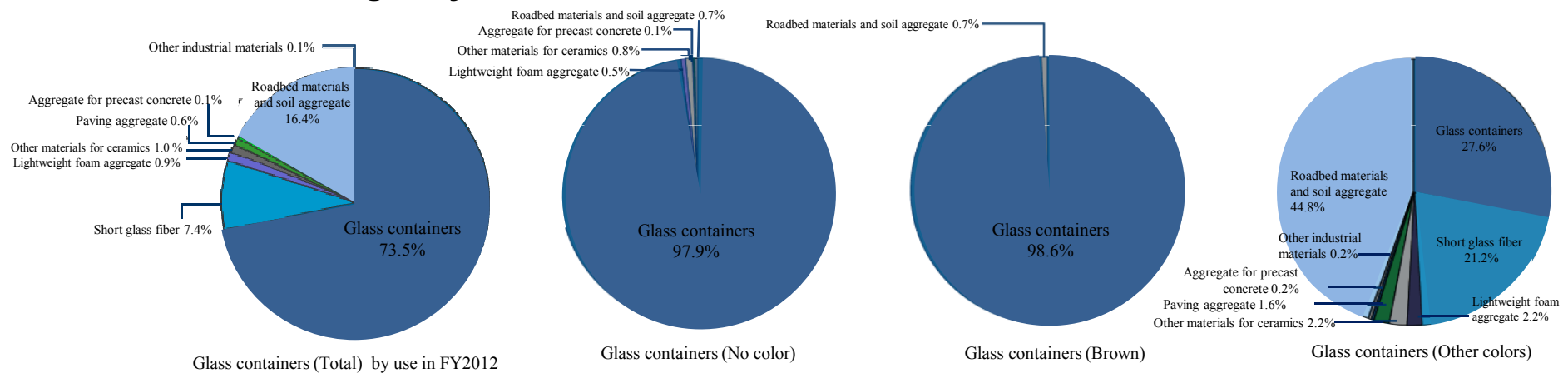
Cullet



Cullet produced in FY2012 (Total)



## Products containing recycled materials



Glass containers



Short glass fiber (Insulators, etc.)



Roadbed materials and soil aggregate (Building foundation, etc.)



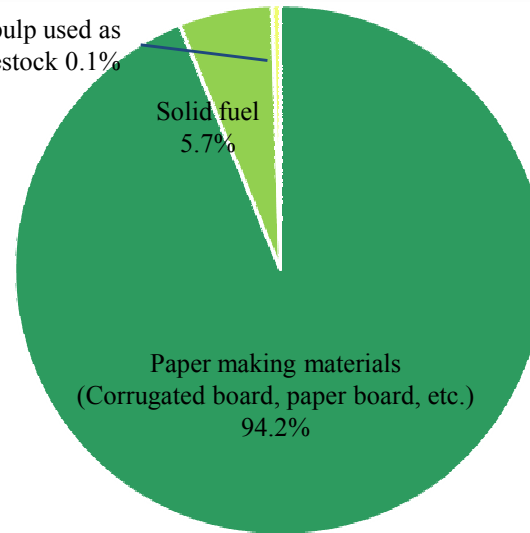
# Recycled products made from waste paper containers and packages

## Paper making materials

Waste paper containers and packages that are considered to be usable as paper making materials after removing foreign objects



Used as materials for paper board and corrugated board medium by paperboard mills, etc.



## FY2012 Solid fuel

Waste paper containers and packages that are considered to be not usable as paper making materials are allowed to be recycled into solid fuel containing paper and waste plastics only when combined with a material recycling process such as the one for paper making materials.



Used as a substitute for coal by paper manufacturers, cement producers, etc.

## Defiberized pulp

Produced by shredding and defiberizing waste paper containers and packages after removing foreign objects, and typically used as bedding for livestock because of excellent water absorption and aeration properties

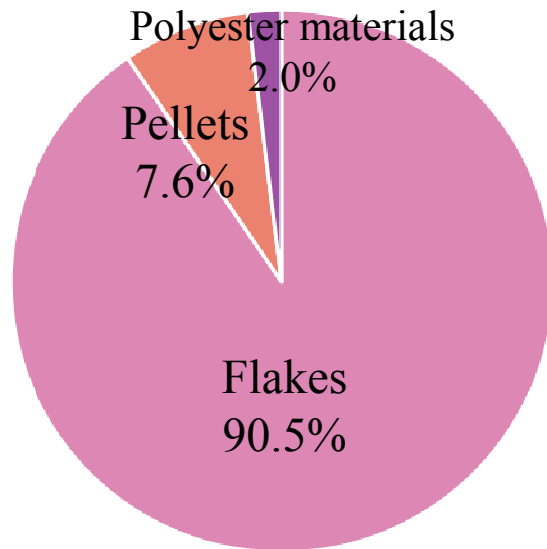


Typically used as bedding for livestock because of excellent water absorption and aeration properties



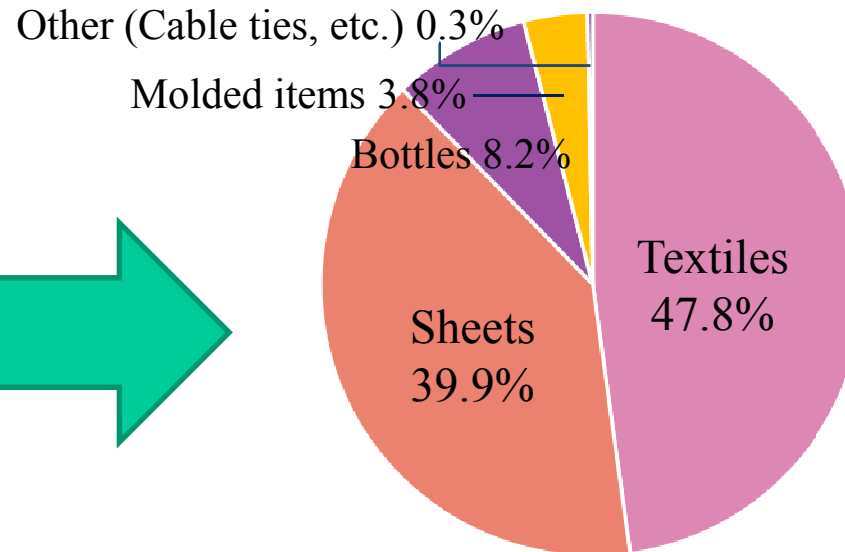
# Recycled products made from PET bottles

## Recycled products



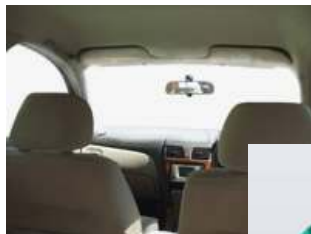
FY2012

## Products containing recycled products

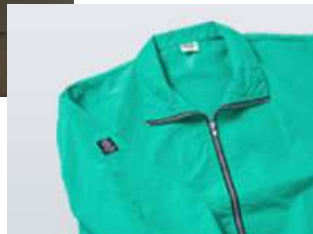


FY2012

### Textiles



← Car interiors (e.g. ceilings, floors) and acoustic absorbing materials



Uniforms →

### Sheets



← Egg containers



Blister packs →

### Bottles



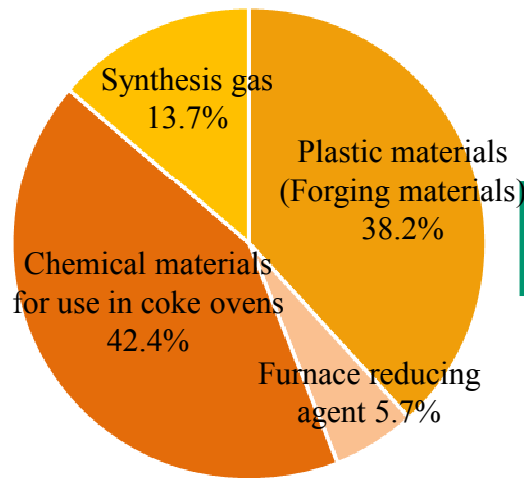
← Detergent bottles



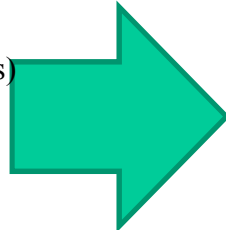
Beverage bottles →

# Recycled products made from plastic containers and packaging materials

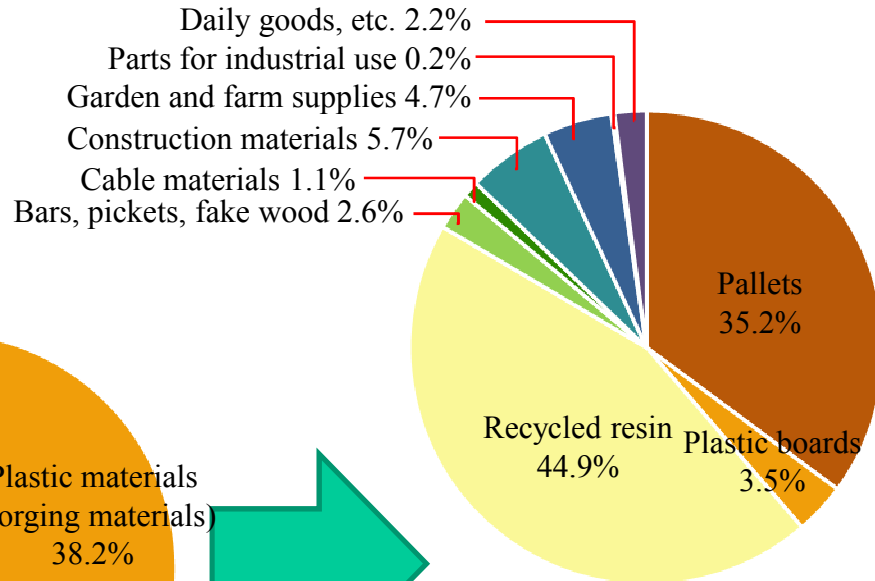
## Recycled products



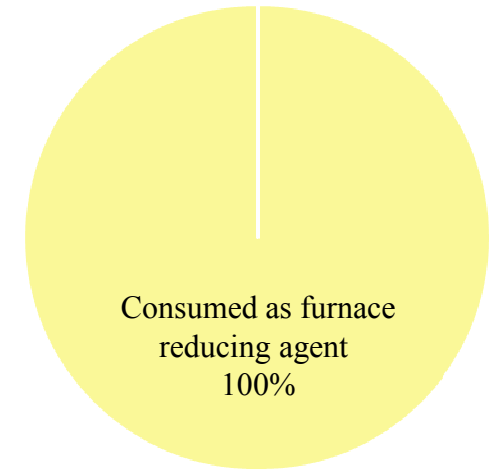
FY2012



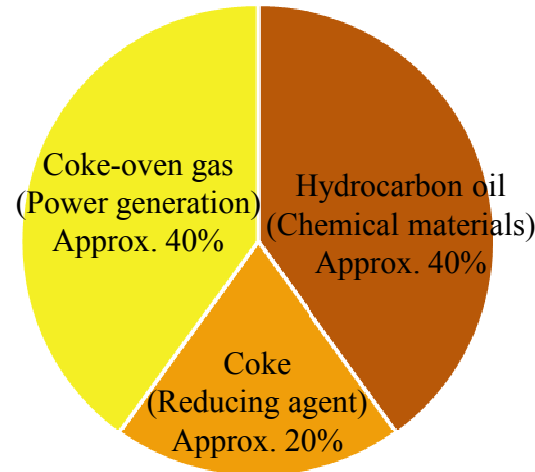
## Products containing recycled products



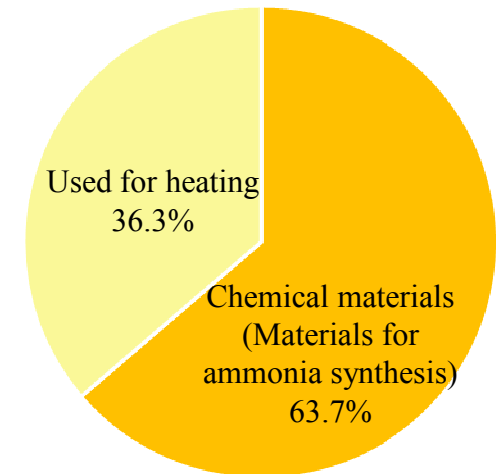
Material recycle



Used as furnace reducing agent



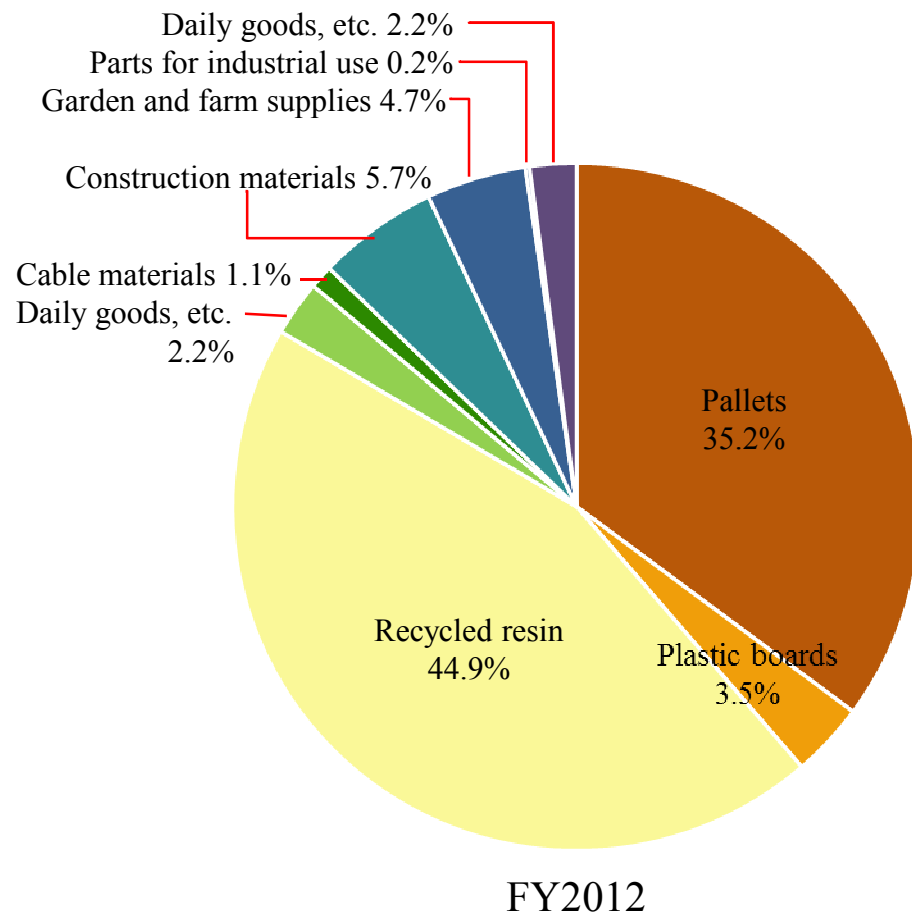
Used as chemical materials for use in coke ovens



Used as gas



# Usages of recycled products in a material recycle



**Hangers**



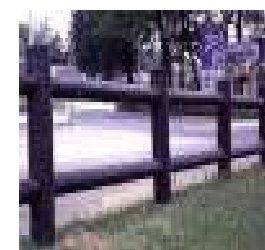
**Pallets**



**Recycled resin**



**Garbage pails**



**Fake wood**



**Construction materials  
(e.g. Car stops)**



**Cable troughs**



**Garden and farm  
supplies  
(e.g. Planters)**



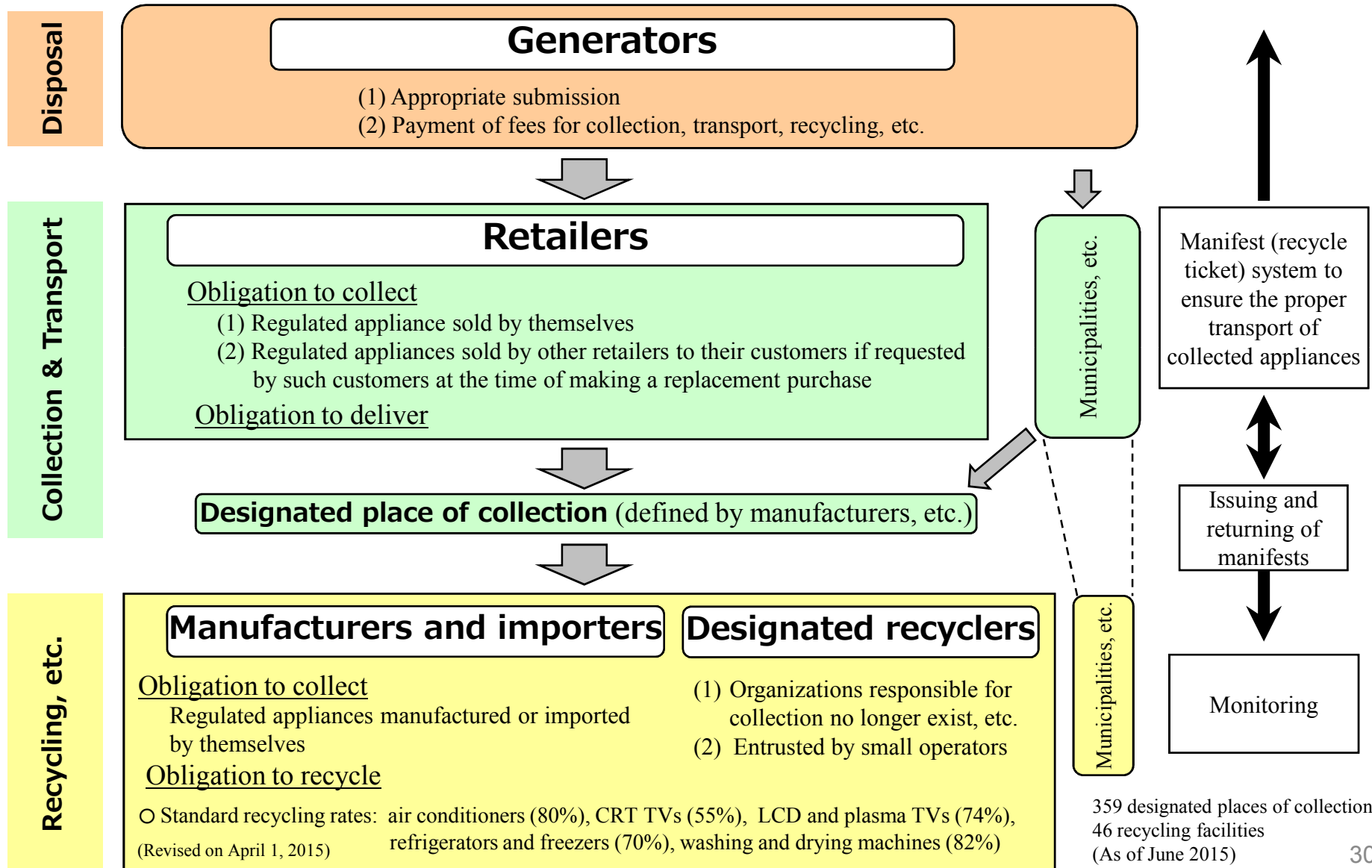
**Daily goods, etc.  
(e.g., Garbage bags)**



# Recycling of Home Appliances

# Outline of the home appliance recycling system in Japan

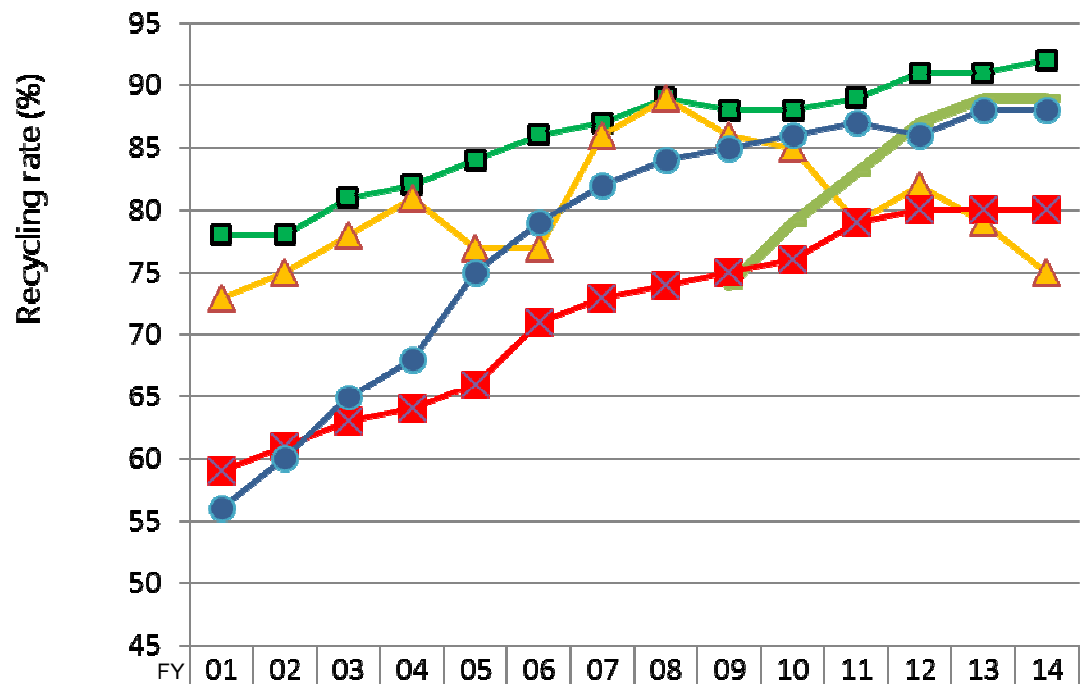
**Regulated items: Air conditioners; TVs (CRT TVs, LCD TVs<sup>(\*)</sup>, plasma TVs); refrigerators and freezers; washing and drying machines** (Promulgated in June 1998 and fully enforced in April 2001)  
<sup>(\*)</sup> Excluding portable TVs, car TVs, bathroom TVs, etc.



# Changes in recycling rates

<Recycling rate>

Proportion of waste home appliances recycled by manufacturers, etc. into components or materials usable by themselves or transferrable to a third party for value or for free as a percentage of total waste home appliances collected by type of appliances. (Manufacturers, etc. will be subject to advisory instructions or admonishment by the government if they fail achieve the standard recycling rates.)



|                             | FY | 01 | 02 | 03 | 04 | 05 | 06 | 07 | 08 | 09 | 10 | 11 | 12 | 13 | 14 |
|-----------------------------|----|----|----|----|----|----|----|----|----|----|----|----|----|----|----|
| Air conditioners            |    | 78 | 78 | 81 | 82 | 84 | 86 | 87 | 89 | 88 | 88 | 89 | 91 | 91 | 92 |
| CRT TVs                     |    | 73 | 75 | 78 | 81 | 77 | 77 | 86 | 89 | 86 | 85 | 79 | 82 | 79 | 75 |
| LCD and plasma TVs          |    |    |    |    |    |    |    |    | 74 | 79 | 83 | 87 | 89 | 89 |    |
| Refrigerators and freezers  |    | 59 | 61 | 63 | 64 | 66 | 71 | 73 | 74 | 75 | 76 | 79 | 80 | 80 | 80 |
| Washing and drying machines |    | 56 | 60 | 65 | 68 | 75 | 79 | 82 | 84 | 85 | 86 | 87 | 86 | 88 | 88 |

**(Standard recycling rates)**  
 60% in 2008 and before; 70% as from 2009  
 55%  
 50% as from 2009  
 50% in 2008 and before; 60% as from 2009  
 50% in 2008 and before; 65% as from 2009

Note 1: LCD and plasma TVs and drying machines were added in 2009.

Note 2: A sharp drop in the recycling rate for CRT TVs from FY2009 to FY2011 was because certain types of CRT glass became valuable waste and costs on the side of collectors.

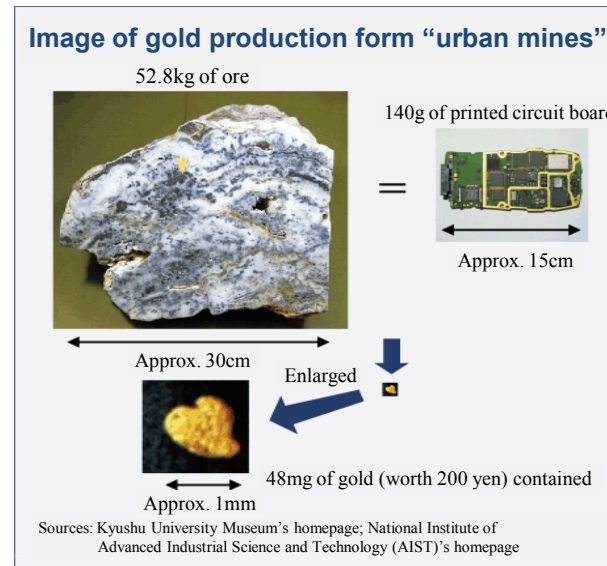


# Recycling of Small Appliances and Batteries



# Backgrounds to the introduction of the Act on Recycling of Small Appliances

Certain metals that are contained in large amount and easy to separate from others, such as iron, aluminum, copper, and lead, are already being recycled fairly extensively. However, those other metals, which would involve complex collection technologies and processes have been hardly recycled.



## Collection of valuable metals by municipalities

| Metal           | Recycling rate |
|-----------------|----------------|
| Iron            | 66.8%          |
| Copper          | 21.7%          |
| Silver          | 4.0%           |
| Gold            | 4.6%           |
| Aluminum        | 52.9%          |
| Stainless steel | 16.5%          |
| Rare metals     | 2.6%           |

\* The recycling rate shown above represents the proportion of municipalities collecting each metal. (As a percentage of total 1,748 municipalities that responded.)

Source: Ministry of the Environment

If exported to developing countries, used electronic products may be dismantled without any safety protection to collect useful metals. There have been reports on the improper handling of harmful materials and increasing levels of lead and cadmium found in local residents in developing countries.



# Outline of the Act on Recycling of Small Appliances

## [Outline of the recycling system]

- It will be possible to recycle used small electronic devices in an economically viable manner because such devices have significant resource potential and, as such, **economies of scale will kick in once a broad-based efficient collection mechanism is put in place.** Therefore, the recycling system for small appliances has been designed as a **facilitation mechanism** that promotes voluntary joint efforts by parties concerned to develop and implement their own collection and recycling system suitable to their respective circumstances.

## [Items recycled]

- Among electronic devices and other appliances meant for ordinary use by general consumers, those that allow for efficient collection and transport, and are specified by a relevant Cabinet ordinance as particularly requiring recycling.
- The Cabinet ordinance has **specified 28 types of items** excluding those covered by the Act on Recycling of Specified Kinds of Home Appliances.

# Outline of the Act on Recycling of Small Appliances

**Manufacturers** are obliged to:

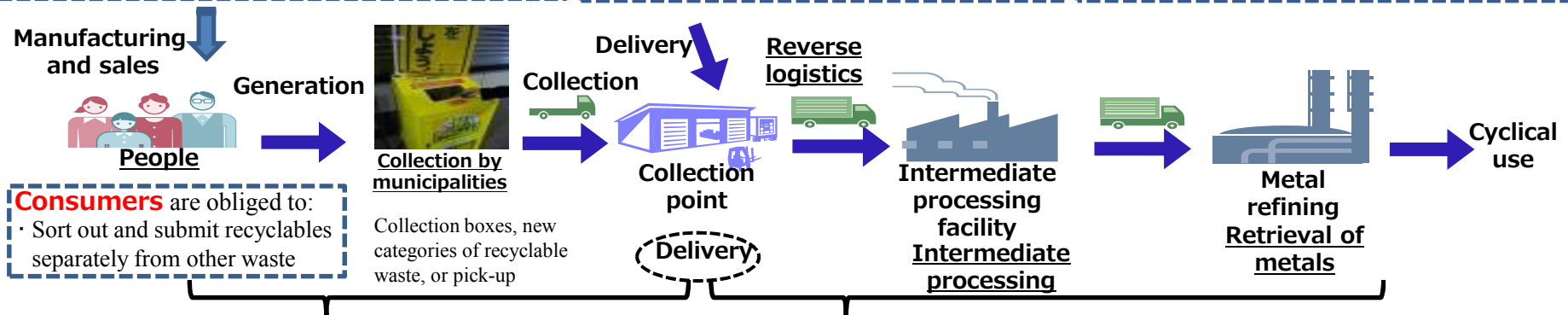
- Minimize the cost of recycling by adopting easy-to-recycle design, components, and materials
- Utilize products or materials derived from recycling

**Retailers** are obliged to:

- Cooperate with one another to ensure that consumers submit waste appliances properly

**Central government** is obliged to:

- Secure necessary funds
- Collect information and promote relevant research and development
- Provide education and enhance public awareness



**Consumers** are obliged to:

- Sort out and submit recyclables separately from other waste

**Municipalities** are obliged to:

- Implement a sorted collection
- Deliver collected recyclables to designated recyclers or those other entities capable of proper recycling

\* Items recycled and collection methods are determined by municipalities according to their circumstances

## Examples of small appliances

Mobile phones, game consoles, digital cameras, etc.



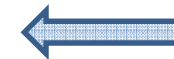
## Designated recyclers

- Persons wishing to engage in recycling business may develop, and obtain the competent minister's approval for, plans for the implementation of such business to be designated as recyclers.
- Those having obtained such approval for their business plans or persons entrusted by such designated recyclers do not need to obtain permission for waste disposal business from the head of municipalities, etc. for conducting activities necessary for the recycling of used small electronic devices, etc.
- Designated recyclers must take in used small electronic devices, etc. sorted and collected by municipalities located within areas in which they plan to operate, if so requested by such municipalities, unless they have justifiable reasons to refuse to do so.

## Central government

- Give approval for recycling business plans
- Provide instructions and advices to, demand reports from, and conduct on-site inspection of, designated recyclers
- Repeal the designated recycler status

Application for designation



Designation Instructions, advices, etc.

# Collection methods

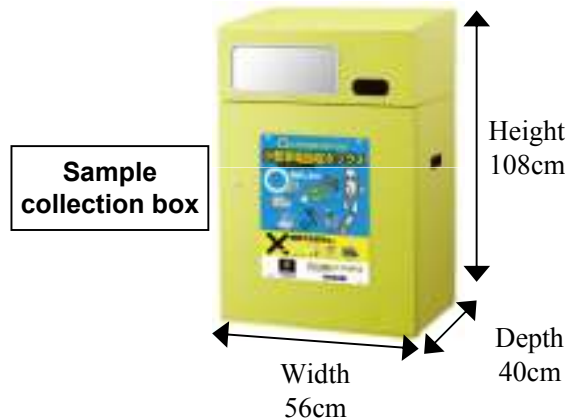
## Pick-up

Small appliances are picked up from non-combustible garbage collected and put for recycling



## Collection box

People deposit used small appliances in collection boxes placed in community centers and municipal offices for people to deposit.



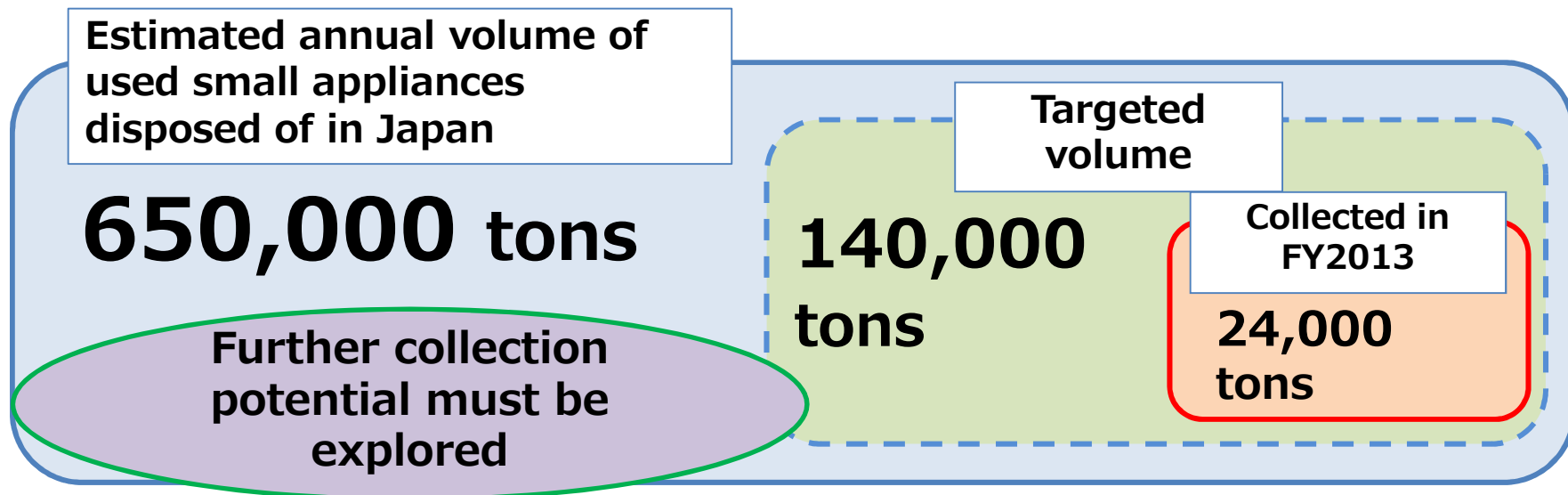
## Events

Collection boxes are placed at storefronts, etc. temporarily in irregular occasions to collect used small appliances from local residents.



# For further recycling efforts

- After the implementation of the relevant law in FY2013, the number of municipalities working on the recycling of small appliances has increased steadily, with 1,031 municipalities, or approximately 60% of all municipalities in Japan, already taking measures or preparing to do so.
- However, although the collection of used small appliances by municipalities is making progress, only 24,000 tons of such appliances were collected in FY2013 and further efforts must be made to achieve the target volume of 140,000 tons per year.
- A total of 650,000 tons of used small appliances are estimated to be disposed of every years in Japan and it is necessary to increase the volume so as to ensure the stable operation of recycling business.





*For the realization of a resource-efficient society and sustainable tourism development in the Asia-Pacific region*

**Thank you for your attention.**

