"Advancing 3R and Resource Efficiency for the 2030 Agenda for Sustainable Development" Adelaide, SA, Australia, 2-4 November 2016

City Report

(Draft)

<Penang>

This city report was prepared by Penang as an input for the Seventh Regional 3R Forum in Asia and the Pacific. The views expressed herein do not necessarily reflect the views of the United Nations.

Guideline for City Reporting on Major Initiatives/Achievements in 3R areas

The main objective of the City Reporting is to share among international community the progress, achievements and best practices, including various challenges faced, in the areas of **3R** (**Reduce, Reuse, Recycle**) and sustainable waste management. This would help development agencies, donors, including development banks, in assessing the needs and challenges of cities to better devise their existing as well as future capacity building programmes and operations in the field of 3Rs and sustainable waste management.

It would be appreciated if a consolidated city report could kindly be prepared by answering the following questionnaire and submitted to the **Secretariat of the Regional 3R Forum in Asia and the Pacific** by email to 3R@uncrd.or.jp

Timeline for submission: <u>15 September 2016</u>
Secretariat of the Regional 3R Forum in Asia and the Pacific United Nations Centre for Regional Development (UNCRD)

City Report: Penang (Penang Island City council & Seberang Perai Municipal Council)

Q 1 What are the roles of local government stipulated in the 3R-related policies, acts, laws, or regulations?

Vision:

To implement and administer solid waste planning and management in an integrated, holistic, cost effective and environmentally friendly manner.

Mission:

To implement and administer solid waste planning and management in an integrated, holistic, cost-effective and environmentally friendly manner through waste minimisation approaches moving towards the Zero Waste principle.

The following objectives have been formulated for the local government to achieve the above mission.

- To establish a comprehensive, integrated, cost-effective, sustainable and socially acceptable ISWM;
- To manage wastes through a more holistic and comprehensive approach than today's system, resulting in the conservation of natural resources and the creation of less waste and less pollution, and at the same time reducing the carbon footprint;
- To implement ISWM based on waste management hierarchy that shifts away from the "throwaway society," toward a system that promotes a reduction in the generation and toxicity of trash giving priority to waste reduction through effective waste minimisation strategies (3Rs) where wastes are treated as valuable raw materials and energy resources and waste diversion from the landfill via resource recovery and composting strategies, and efficient final disposal; and
- To adopt stable, long-term funding mechanisms that provide sufficient revenue for state and local programs while providing incentives for increased waste reduction and diversion.

Q 2	Is 3R policy integrated	l in your city development strategy or master plan?
		of your city's waste management if available.)
	$x \square Yes \Rightarrow Please share the replication$	re goals/visions/major achievements/important lessons learnt that could d elsewhere.
		Q6 (please also answer Q4, 5, and 7)
	= 110 × 11cmse go to	Qo (preuse urso uriswer Q 1, e, uru 1)
	Please refer attached Po	owerpoint Presentation.
	Please attach photos with	th caption, if available:
Q3	=	challenges and constraints faced by your city in implementing 3R nes? (Please answer only if your answer to Q2 is "Yes")
	Financial constrains:	Rising annual costs of waste management
		Limited government funding for waste management activities.
	Institutional/governance	• Implementation and enforcement of waste related regulations
	challenges:	especially waste separation at source.
		• Establishing further rapport with civil society groups, NGOs,
		private sector and other stakeholders.
		• Establishing PPP projects with the private sector and CBOs
		• Encouraging the private sector and multinationals to commit to Corporate Social Responsibility (CSR) principle
		Corporate Social Responsibility (CSR) principle
	Policy gaps:	Development of further policies for other types of difficult waste
		such as C&D, mercury related products, green waste, bulky waste
		and household hazardous waste.
		• Developing and implementing a "Waste Generators Pay Principle" for the Industrial, commercial sectors.
	Other challenges such as technical capacity,	Obtaining appropriate, affordable, available and accessible
	technical capacity, human resources etc.:	technologies for waste treatment
City	Danant City Nama	Obtaining the right technical expertise. Page 1
City	Report City Name:	Penang]
Q 4	What programme is in of 3Rs?	n place in your city to support NGOs activities towards promotion
	Establishing Zer	o Waste Communities
	 Recycling incen 	tives for NGOs and CBOs
	Green Schools v	with Recycling Banks and food waste processing machines.

Q 5	Is there any collaborative 3R related ac	ctivity/project/partnersh	ips with cities and
	organizations at international level?		
	$x \square$ Yes => Please brief the project(s) include	ing objectives, project p	artners, target, period,
	budget etc.		
	□ No		
	Climate & Clean Air Coalition (CCA	•	- C
	Diversion & Short-Lived Climate Poll	utants (SLCP) Avoid	lance
	Status: Recently launched		
	A 4 XX B X 1011	•.	
	 Activity 1: Waste Diversion at Landfill FEASIBILITY STUDY FOR MATERIAL 		TV (MDE) & DIO
	DIGESTER AT PHASE 3, PULAU BUR		` ′
	MALAYSIA	CONG BINTING EI	TENTIO,
	Objective: To divert organic waste from the la	andfill cells through effic	ient resource recovery
	of both recyclables and organic material as a	useable product through	the implementation of
	environmentally sustainable technologies.		
	 Activity 2: Waste Diversion at Point of 	Congression:	
	PILOT PROJECT: UPSCALING OF FOOD V		OM THE LANDFILL
	IN GEORGE TOWN, PENANG, MALAYSIA		
	Objective: Upscaling of organic waste divers		food waste separation
	from roadside hawker stalls, restaurants, hotels	in the UNESCO World I	Heritage George Town
	inner city on selected main streets (especially	those which have night	t hawking) for a pilot
	project.		
	Please attach photos with caption, if available:		
Q 6	Even if your city doesn't have any dedica	ted 3R policies/progran	nmes/activities, what
	future prospects or opportunities does your		,
Q 7	What type of 3R infrastructure and facilities	s your city is equipped	with? Please tick the
	appropriate.		
	Type of 3D infrastructure and facilities	Adequate/Significant	Not-Adequate/
	Type of 3R infrastructure and facilities	Tacquate/Digimicant	Non-significant
		<u> </u>	

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	☐ waste collection facility	□х	
	☐ waste segregation facility		□х
	☐ waste storage facility	□х	
	☐ waste processing & treatment facility	□х	
	☐ resource recovery facility	□х	
	☐ waste recycling facility	□х	
	☐ waste to energy facility		□х
	□ eco-industrial zones	□х	
	□ science parks/theme parks relevant to 3R		□х
	□ others (please specify:)		
Q 8	Kindly provide the important 3R policies/p		-
	City Government plants to undertake within	next five years (2016-20	021)
	Waste Separation at Source		
	1		
	2. Waste Diversion from the landfill		
	3. Incentivising the System		
	4. Capacity Building & Awareness Program	mmes	
	Please refer Appendix 1 for Framework		
Q 9	In response to the 2030 Agenda for Susta	inable Development in	narticular SDC 11
Q)	(Make cities and human settlements inclusive	-	_
	(Ensure sustainable consumption and produc	•	· · · · · · · · · · · · · · · · · · ·
	advance 3R and resource efficiency related n	_	
	 Implement waste separation at source re 	= -	
	Enhance the collection of organic was	aste and treatment at so	ource into liquid soil
	enhancers and compost.	41	h dha ardal 11-1
	 Implement further resource recovery at an Eco-park 	the sanitary fandini with	n the establishment of
	 Conversion of organic waste into energy 	and other useful product	ts.
	 Recycling and reuse of C&D waste and 	•	
	Collection and treatment of mercury in	•	sed fluorescent lamps
	following the Minimata Convention.		•

Thank you for your kind cooperation.

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Appendix 1

PENANG'S SOLID WASTE MANAGEMENT FRAMEWORK

POLICY: To implement and administer solid waste planning and management in an integrated, holistic, cost- effective and environmentally friendly manner through waste minimisation approaches moving towards the Zero Waste principle.

VISION

To implement and administer solid waste planning and management in an integrated, holistic, cost effective and environmentally friendly manner.

Objectives

- To establish a comprehensive, integrated, cost-effective, sustainable and socially acceptable ISWM;
- To manage wastes through a more holistic and comprehensive approach than today's system, resulting in the conservation of natural resources and the creation of less waste and less pollution, and at the same time reducing the carbon footprint;
- To implement ISWM based on waste management hierarchy that shifts away from the "throwaway society," toward a system that promotes a reduction in the generation and toxicity of trash giving priority to waste reduction through effective waste minimisation strategies (3Rs) where wastes are treated as valuable raw materials and energy resources and waste diversion from the landfill via resource recovery and composting strategies, and efficient final disposal; and
- To adopt stable, long-term funding mechanisms that provide sufficient revenue for state and local programs while providing incentives for increased waste reduction and diversion.

NO	STRATEGIES	OBJECTIVES	ACTION PLAN	ACTIVITIES
1	Waste Separation at Source	 To ensure that waste is separated at the source of generation for easier resource recovery. To ensure that municipal solid waste is free from contamination from 	 i. Implement mandatory waste separation at source for major recyclable items (e.g. paper, cardboard, plastics, metal, glass, e-waste and putrescibles). 	 a. Formulate regulations together with local authorities for announcement and implementation. b. Start awareness campaigns and pilot projects before statewide implementation.

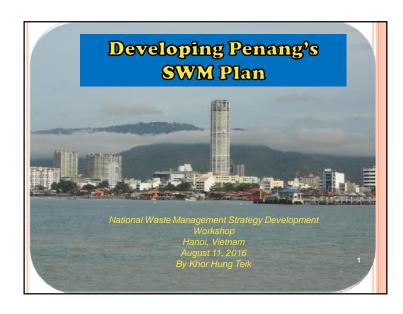
NO	STRATEGIES	OBJECTIVES		ACTION PLAN		ACTIVITIES
		scheduled and hazardous waste				
			ii.	Implement changes for waste separation starting with easy adopters - targets that are easily achievable e.g. wet markets, hotels, hospitals and schools; food courts under municipal control.	C.	Encourage waste minimization and separation of waste at source for the residential, industrial, commercial and institutional sectors.
			iii.	Change contractual agreements of waste collectors appointed by the municipality to cater for collection of separated waste.	d.	Make changes to collection operations to provide a more holistic coverage of service areas.
			iv.	Collect household hazardous waste (HHW) separately for safe disposal.	e. f.	Establish collection centres Ensure local authorities have budget for safe disposal of HHW.
			V.	Ensure that all infrastructures are ready to cater for the separated waste e.g. 2-stream system, buy-back centres, MRFs at transfer stations and landfills.	g. h.	Facilitate and encourage the setting up of businesses for buy-back centres and programmes. Establish crucial capture points at transfer stations and landfill sites to prolong lifespan of landfills. E.g. MRFs, Waste to energy plants
2	Waste Diversion from the	 To divert waste away from the landfill thus saving 	i.	Encourage the practice of 3Rs and changing peoples'	a.	Establish Zero Waste Communities.

NO	STRATEGIES	OBJECTIVES		ACTION PLAN		ACTIVITIES
	landfill	municipal costs for Solid Waste Management (SWM) and prolonging the lifespan of the landfill.	ii.	attitudes and present practices. Minimize waste at the front end so that waste is reduced in the first place rather than treating it later.	b.	Establish efficient recycling network.
			iii.	Divert the amount of organic waste (putrescibles) from the Landfill moving towards a total ban in the long term.		Encourage the commercial, industrial and institutional sectors to segregate food and kitchen waste.
					d.	Encourage processing of food waste at source into biofertilisers
			iv.	Encourage the processing of C&D at source.		Discourage the sending of C&D to the landfill. Encourage the recycling of C&D waste. Encourage the use of C&D waste for land reclamation or construction.
			V.	Encourage the collection of green & bulk waste for processing into products.	h.	Encourage the processing of green waste into production of "top Soil/bio-soil' or RDF.
			vi.	License recycling businesses under a special "recycling" category with mandatory data collection and submission to the local authorities.	i. j.	Register and license all recycling businesses. Develop a comprehensive databank for recycling data.

NO	STRATEGIES	OBJECTIVES		ACTION PLAN		ACTIVITIES
			vii.	Issue permits for collection of recyclables for CBOs, NGOs, institutions and charitable organisations.	k.	Register and issue permits to all collectors of recyclable items.
3	Incentivising the System	 To determine the cost of Solid Waste Management (SWM) & Public Cleansing (PC) To determine the amount of savings from waste minimization and diversion activities. 	i.	Finalise Payment Level and the Mode of Payment.	a.	Survey of waste generation activities for commercial, industry and institutional sectors
		3. To develop incentive schemes to encourage waste minimization and diversion.	ii.	Develop incentive schemes to encourage waste minimization and diversion of different types of waste such as paper, plastics, ferrous and non-ferrous metals, glass, ewaste & C&D.	c.	Devise incentive systems to reward recycling and waste diversion practitioners. E.g. green school awards, green citizen, green industry etc. Devise a voluntary carbon credit scheme for diversion of organic waste. Establish an independent body to audit carbon credit schemes.
4	Capacity Building & Awareness Programmes	To build capacity for local government staff as well as continue and expand public awareness programmes	i.	Build Capacity for Local Governments and to meet KPIs.	a.	Send officers involved in SWM & Public Cleansing for capacity building programmes.
			ii.	Continue and expand the public education and awareness programme in the	b.	Establish more Environment Resource Centres to conduct community awareness and

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NO	STRATEGIES	OBJECTIVES	ACTION PLAN	ACTIVITIES
			communities and institutions such as primary and secondary schools and colleges.	education community programmes c. Establish model communities that practices zero waste





PENANG, MALAYSIA

-Penang Island was established ir 1786 by Capt. Francis Light of the British East India Company

-Mainland Penang (Province Wellesley) was occupied in 1790, and placed together under the administration of Straits Settlement.

Independence since 31 Aug 1957

 George Town, a port town, was developed as hub for trading, commerce and culture.

.Country : Malaysia

•Coordinates: 5°24'N 100° 14'E

•Area: 1.048 km²

Population: 1.6 million (as of 2014)

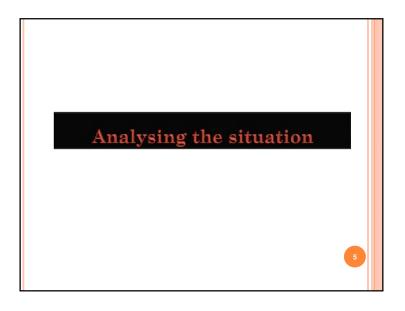
-GDP: RM 49.5 billion (as of 2010)

·Human Development Index: 0.773

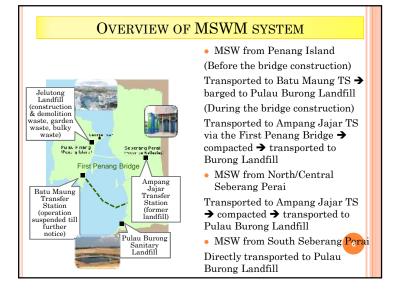
•Urbanization: 80%







	Solid \	Waste Sector I	nformation	
No.	Item	Penang Island Municipal Council (MPPP)I	Seberang Perai Municipal Council (MPSP)	Unit
1	Quantity of waste generated annually	288,377	528,275	Tonnes/year (2012)
2	Quantity of waste generated daily	790	1447	Tonnes/ day (2012)
3	Quantity of waste generated per capita	1.07	1.47	Kg/capita/day
4	Total number of households in the city	189,829	195,829	Households
5	Percentage of municipal budget used for solid waste sector	26	43	Percent
	Waste Composition* (Source	e: Derived from Satang R	eport 2003)	
i	Organic	43	63	percent
ii	Paper	28	5	percent
III	Plastic	15	17	percent
iv	Metal	5	4	percent
٧	Glass	0	0	percent
vi	Other	6	11	percent

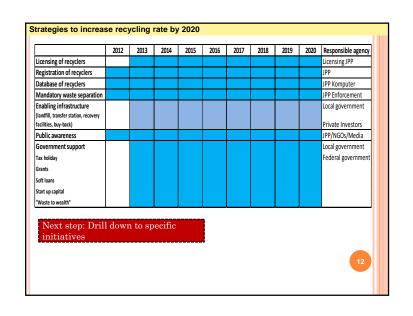


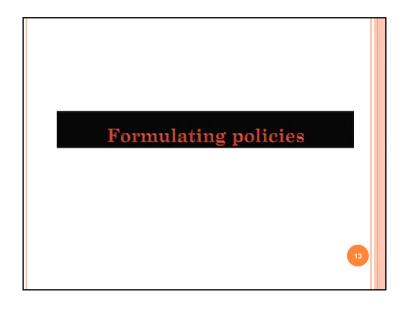
Year		isposed at La ear (metric t		Recyclin	ng Per Year (met	Total Waste Generation Per Year (metric	Recycling Rate (%)	
	MBPP	MPSP	Total	MBPP	MPSP	Total	Tons)	70.00
2005	280,489	416,254	A 696,743	57,178	96,032	B 153,210	C=(A+B) 849,953	B/C 18.03%
2006	295,498	463,750	759,248	82,210	119,964	202,174	961,422	21.03%
2007	216,490	490,729	707,219	80,351	125,504	205,855	913,074	22.55%
2008	218,440	472,005	690,445	33,775	124,121	157,896	848,341	18.61%
2009	216,456	428,563	645,019	61,307	132,039	193,346	838,365	23.06%
2010	213,591	426,152	639,743	63,756	129,804	193,560	833,304	23.23%
2011	209,701	401,663	611,364	72,341	144,682	217,023	828,387	26.20%
2012	205,972	370,989	576,961	82,405	157,286	239,691	816,652	29.35%
2013	207,968	427,706	635,674	80,050	207,849	287,899	923,573	31.17%
2014	214,609	434,175	648,784	80,233	233,791	314,024	962,808	32.62%

(MPPP), 2003	/	SLAND WI	JNICIPAL COUNC	IL					
Item MPSP MPPP									
	Tonnes (per day)	(per day) % Tonr		%					
Food	605.84	50%	206.23	33%					
Yard & Garden	148.99	12%	59.86	10%					
Paper	54.12	5%	176.15	28%					
Plastics	208.10	17%	89.89	15%					
Textile/Rubber	38.48	3%	19.02	3%					
Metal	43.36	4%	29.09	5%					
Hazardous	2.69	0%	1.92	0%					
Others	98.42	8%	37.74	6%					
Total	1,200.00	670	619.90	070					

	TARGETS FOR WASTE REDUCTION & RECYCLING 2011-2020											
Generation Indicator /day	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020		
Waste Generation kg/capita/day	1.5	1.35	1.21	1.09	0.98	0.88	0.78	0.72	0.64	0.58		
Recycling Rates (%)	25	27	30	33	37	40	44	49	53	59		
			Source:	PEMANDU	SWM Lab,	2011				11		

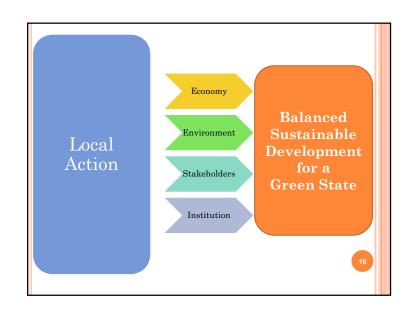






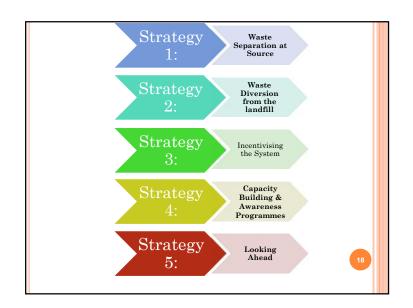


















Banned the use of Styrofoam food containers.

Promoting the use of tiffin carriers



Collection of used roadside banners to be turned into shopping bags.

An Awareness Programme



Implemented the "100 steps to cleanliness" project with 3R recycling boxes as Street Furniture and advertising media

Office & Household e-Waste Management started in 2004 in collaboration with the Penang Island Municipal Council (MPPP) - Dell, Sunshine Supermarket Total Collection todate: 133,211.50 kgs











Mitigating the Effects

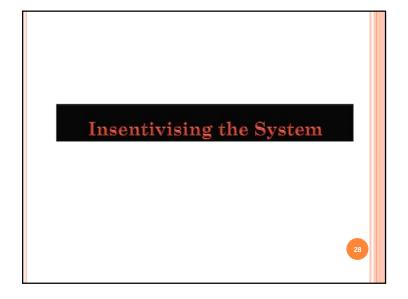
Strategy 2:
Waste
Diversion
from the
Landfill

- Objectives:
- •To divert waste away from the landfill saving SWM municipal costs for SWM & prolonging life of landfill

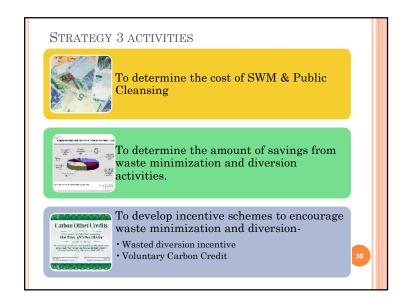
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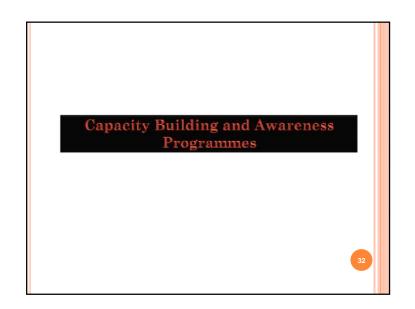
























Establish a State SWM Council to formulate policies, search for new technologies, programmes & regulate all SWM & Public cleansing activities



Establish a Special Purpose Vehicle (SPV) to manage public cleansing, solid waste collection, transfer and disposal

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CONCLUSION

- Way Forward: 5 Principles of Awareness, Education, Attitude Change, Warning & Enforcement
- Changes towards realising environmental importance and sustainability in growing Green Economy supported by strong political will leadership.
- Reflected in policy changes and programmes, especially from the State Government towards ecological sustainability & food security
- Receptive stakeholders (NGOs, CBOs, Private Institutions) with community commitment



